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BOARD MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

SANTA CLARA COUNTY BOARD OF SUPERVISORS

ISSAC NEWTON SENTER AUDITORIUM

70 WEST HEDDING STREET

SAN JOSE, CALIFORNIA

TUESDAY, MARCH 16, 2004 9:41 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

BOARD MEMBERS

Linda Moulton-Patterson

Michael Paparian

Cheryl Peace

Carl Washington

STAFF

Mark Leary, Executive Director

Julie Nauman, Chief Deputy Director

Marie Carter, Chief Counsel

Mitch Delmage, Supervisor, Special Waste Division

Terri Edwards, Staff

Steven Hernandez, Supervisor, Used Oil and Household Hazardous Waste

Jeff Hunts, Staff

Jim Lee, Deputy Director

Steve Levine, Staff Counsel

Matt McCarron, Staff

Diane Nordstrom, Staff

Pat Schiavo, Deputy Director

Sharon Waddell, Board Secretary

Shirley Willd-Wagner, Staff

Patty Wohl, Deputy Director

Calvin Young, Staff

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APPEARANCES CONTINUED

ALSO PRESENT

Stephen Bantillo, City of San Jose, Environmental Services Department

Jill Cody, Keep California Beautiful

Donna Cotner, West Valley Citizen Air Watch

Sharon Dow, Santa Clara County Department of Environmental Health

Evan Edgar, CRRC

Wendy Mezilis, West Valley Citizen Air Watch

Ted Smith, Silicon Valley Toxics Coalition

Lydia Tolles, on behalf of Mayor Ron Gonzales

Daryl Tykins, Caltrans

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1	PROCEEDINGS

- 2 CHAIRPERSON MOULTON-PATTERSON: Good morning.
- I'd like to go ahead and start our meeting and welcome 3
- everybody to the March meeting of the California
- Integrated Waste Management Board. 5
- Would the secretary please call the roll. 6
- 7 SECRETARY WADDELL: Paparian?
- 8 BOARD MEMBER PAPARIAN: Here.
- SECRETARY WADDELL: Peace? 9
- BOARD MEMBER PEACE: Here. 10
- 11 SECRETARY WADDELL: Washington?
- BOARD MEMBER WASHINGTON: Here. 12
- SECRETARY WADDELL: Moulton-Patterson? 13
- 14 CHAIRPERSON MOULTON-PATTERSON: Here.
- 15 The County of Santa Clara has asked me to
- 16 announce there's no food or drink in the auditorium. And
- 17 also I would like to ask everybody to please turn off
- 18 their cell phones and pagers for the meeting.
- In order to conserve energy and reduce waste, the 19
- Waste Board has a limited number of agenda items and 20
- speaker slips and -- where are they, Ms. Waddell? Right 21
- back here outside the room. 22
- 23 SECRETARY WADDELL: Right in front.
- CHAIRPERSON MOULTON-PATTERSON: In the back. If 24
- 25 you would like to speak on an item, please give it to

- 1 Ms. Waddell, who's right over here, and she'll make sure
- 2 that we know of your wish to speak, and we'll be glad to
- 3 hear your public comments.
- 4 So it's wonderful to be in beautiful San Jose
- 5 this morning. The weather is great. And I guess it is
- 6 all over the state, but it's particularly beautiful here,
- 7 and we appreciate that.
- 8 We're going to do things slightly out of order
- 9 this morning, but we will start with ex partes.
- 10 Ms. Peace, any ex partes?
- BOARD MEMBER PEACE: Just from -- is this on?
- 12 Just from last night you're going to ex parte. I'm up to
- 13 date.
- 14 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you.
- 15 And I would like to exparte for the entire
- 16 Board -- at least for Mr. Paparian, Ms. Peace, and myself
- 17 all the senior management we met yesterday from California
- 18 Waste Solutions Consultants. It was also very nice to see
- 19 former Board Member Kathy Neal, who was a member of this
- 20 Board, last night. And also we were able to meet with
- 21 Assemblyman Manny Diaz who was also at the dinner.
- In addition to that, I do have a letter on Agenda
- 23 Item Number 8, which is presently on consent from Rutan &
- 24 Tucker, Mr. Patrick Munoz. And I have that. It's been
- 25 distributed to all the Board members. And that is

- 1 everything I have for ex partes.
- 2 Mr. Paparian.
- 3 BOARD MEMBER PAPARIAN: With the ones just
- 4 mentioned, I'm up to date.
- 5 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 6 Mr. Washington.
- 7 BOARD MEMBER WASHINGTON: I have none.
- 8 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 9 I would like to announce that Lydia Tolles is
- 10 attending the Board meeting. Where's Lydia? Right here.
- 11 And Lydia is here on behalf of Mayor Ron Gonzales. And if
- 12 I might ask you to come up and receive a presentation,
- 13 Lydia, I'd really appreciate it.
- 14 This is the presentation for the City of San Jose
- 15 who, I believe, has a 62 percent diversion rate. And we
- 16 give these to all the cities that have met their
- 17 50 percent goal. And Lydia, if you will tell the Mayor
- 18 that we're very proud of the City of San Jose and very
- 19 much appreciate all your efforts. You're a real role
- 20 model for the State, and we appreciate it. Let the Mayor
- 21 know personally I wish him well. I understand he's had a
- 22 complete recovery. We're really happy about that.
- 23 If my Board members would join me for just a
- 24 moment to give this plaque to City of San Jose. Thank you
- 25 very much for all your efforts.

 $_4$

- 1 MS. TOLLES: Thank you.
- 2 CHAIRPERSON MOULTON-PATTERSON: Okay. I also
- 3 have a very brief welcome for Jill Cody, who is the
- 4 Superintendent of the City of San Jose, and also I have
- 5 the pleasure of working with her. She's Vice President of
- 6 the Board of Keep California Beautiful.
- 7 And Jill, it's very nice to be here. And thank
- 8 you for coming up and saying hello to us.
- 9 MS. CODY: Well, thank you, Linda, for allowing
- 10 me to be here today. I wanted to officially welcome all
- 11 of you to the gorgeous City of San Jose. And as our
- 12 Honorable Mayor Ron Gonzales likes to say, it's this way
- 13 300 days a year. So just wanted to slip that in, because
- 14 I know he likes to let people know it's a wonderful place
- 15 to live, work, and play.
- 16 So welcome, everyone, to San Jose. And I wanted
- 17 to also do a 30-second infomercial on Keep California
- 18 Beautiful. And thank you, Linda, for coming down to our
- 19 State Board meeting last Thursday in San Diego. We were
- 20 very happy to have you. And just an infomercial, because
- 21 I just want people to hear the name Keep California
- 22 Beautiful. It is a nonprofit organization in the state
- 23 that's been here for about 15 years. April is keep
- 24 California beautiful month. We coordinate statewide
- 25 litter and recycle product pickups. And last year we had

- 1 4500 events across the state. And we also are very
- 2 involved in beautification and litter reduction and
- 3 recycling.
- 4 So in addition to that, I was going to let you
- 5 know that San Jose is a proud community of Keep California
- 6 Beautiful. There are 56 proud communities in California.
- 7 There are 500 cities, so we have a long way to go to make
- 8 every city a proud community of Keep California Beautiful.
- 9 But in San Jose, being a proud community, we have an
- 10 anti-graffiti, anti-litter program. And Joanne had asked
- 11 me to mention something about our graffiti recycle paint
- 12 bank, which we had many years ago. But I told her we've
- 13 outgrown that, and we now have a full-fledged program that
- 14 was started by Mayor Ron Gonzales four years ago. And in
- 15 the last four years, we have reduced graffiti in the city
- 16 95 percent.
- 17 CHAIRPERSON MOULTON-PATTERSON: That is terrific.
- MS. CODY: You do not see huge tags any more in
- 19 the city. Gang tags removed within 24 hours. All other
- 20 tags removed within 48 hours. We get calls from all over
- 21 the world, all over the country on how did you do it? And
- 22 my staff likes to go out and tell everybody how we did it.
- 23 So a 95 percent reduction in four years.
- 24 CHAIRPERSON MOULTON-PATTERSON: That is great.
- MS. CODY: Now the Mayor has asked we do the same

- 1 thing on litter. That's our next challenge, is to abate
- 2 litter as we abated graffiti.
- 3 And then in closing, just San Jose Beautiful is
- 4 the proud community and Keep California Beautiful
- 5 affiliate. And we do a variety of beautification efforts
- 6 with grants out to the community. We do a city-wide
- 7 daffodil project. Next year will be our tenth year with
- 8 300,000 daffodils out there and a great community spirit
- 9 event.
- 10 And then lastly -- and I'll just close, because
- 11 it's so beautiful and people like to come here and have
- 12 fun, I wanted to tell you about monopoly in the park. If
- 13 you haven't heard about monopoly in the park, San Jose is
- 14 home to the largest monopoly board in the world in
- 15 downtown, where people are the tokens. You can all play
- 16 it for family events or for team building exercises. It
- 17 just made the Guinness Book of World Records.
- 18 So I just wanted to open with a welcome and close
- 19 with fun and wish you all very good work today. And thank
- 20 you for giving me a couple minutes.
- 21 CHAIRPERSON MOULTON-PATTERSON: Thank you, Jill.
- 22 We really appreciate you being here.
- 23 MS. CODY: I'm going to leave a few monopoly park
- 24 cards over here.
- 25 CHAIRPERSON MOULTON-PATTERSON: Great. Thank

- 1 you.
- 2 We will have one more report, and then we will go
- 3 to our Board member reports, so we're slightly out of
- 4 order. But I would like to at this time welcome Stephen
- 5 Bantillo, the Supervising Environmental Program Manager
- 6 with the City of San Jose. And Stephen is going to
- 7 briefly share with us the unique and expansive diversion
- 8 programs implemented by the City. Thank you, Stephen, for
- 9 being here.
- 10 (Thereupon an overhead presentation was
- 11 presented as follows.)
- 12 MR. BANTILLO: And thank you for the invitation,
- 13 Madam Chair and members of the Board. Again, as Jill
- 14 said, welcome to San Jose. We're very glad that you've
- 15 come back. It's been ten years or so. Hopefully, it's
- 16 not going to be as long the next time you come back. If
- 17 you don't have another Board meeting set up here, I'd like
- 18 to extend a personal invitation to you to come back soon.
- 19 We've got a number of great facilities. I know you toured
- 20 the facilities yesterday.
- 21 --000--
- MR. BANTILLO: The South Bay is rich in
- 23 recycling, processing, construction, and demolition, et
- 24 cetera. I certainly encourage you to come back, and I
- 25 extend a personal invitation to you to do so.

1 --000--

- 2 MR. BANTILLO: A little bit about San Jose.
- 3 We're the eleventh largest city in San Jose, about 200
- 4 square miles, almost a million residents, 200,000
- 5 single-family dwellings, 3500 multi-family dwellings -- or
- 6 complexes, and 125,000 business. We had a 64 percent
- 7 diversion for 2000, and thank you again very much for --
- 8 CHAIRPERSON MOULTON-PATTERSON: 64. I'm sorry.
- 9 I mispoke.
- 10 MR. BANTILLO: That was 2005. 62 percent,
- 11 pending our biannual review. We certainly appreciate the
- 12 recognition for the efforts. Staff, like staff all around
- 13 the state, work tirelessly to bring these programs to
- 14 fruition and to achieve high diversion levels.
- --o0o--
- 16 MR. BANTILLO: As you know, programs don't pop up
- 17 overnight. There's a tremendous amount of work that goes
- 18 into it in laying the ground work for it. We started back
- 19 in the '80s establishing a number of waste reduction
- 20 strategies and policies.
- 21 In 1983, our policies were adopted by the City
- 22 Council to encourage competition and diversion. Also key
- 23 in that was some emphasis on highest and best use as well.
- 24 1985, released a number of RFPs for collection
- 25 and disposal contracts.

1 --000--

- 2 MR. BANTILLO: And in 1991 of -- I need to go
- 3 back one slide possibly. In 1986 San Jose appointed it's
- 4 first curb-side recycling program. That was the result of
- 5 savings from our negotiated agreements in 1985. For the
- 6 garbage and recycling contracts, Waste Management had
- 7 exclusive contract for the residential collection
- 8 city-wide, and BFI had the disposal agreement for all of
- 9 San Jose's waste. In 1991, we focused on competition. We
- 10 released some yard trimmings request for proposals for
- 11 yard waste collection. And we awarded two contracts for
- 12 collection and one for processing.
- --000--
- 14 MR. BANTILLO: If you haven't seen it as you were
- 15 driving around the city yesterday, there really is sort of
- 16 a valet, poetry in motion if you see these loose yard
- 17 waste piles out in the street. We copied Davis, as they
- 18 said their yard trimmings are in the street as well, but
- 19 it's one of the most efficient collection methods we can
- 20 come up with. We do over 100,000 tons per year of yard
- 21 waste collecting.
- --000--
- 23 MR. BANTILLO: In 1991, we released an RFP for
- 24 residential garbage and recycling collection and
- 25 processing. 1992, we awarded contracts to Green Team of

- 1 San Jose and Western Waste Industries. Green Team was one
- 2 of those companies that came -- sort of was built out of
- 3 some other local companies who bid to compete on some of
- 4 San Jose's programs, and we're very excited that we
- 5 created additional companies and additional processing
- 6 capacity in San Jose. In 1993, the Recycle Plus Program
- 7 began.
- 8 --000--
- 9 MR. BANTILLO: It wasn't simple. We had been
- 10 advertising our program, doing lots of education with the
- 11 residents. And, of course, it was very exciting on the
- 12 first day of collection to learn the residents were so
- 13 excited about our program, they had been stockpiling their
- 14 recyclables for a very long time, which, in addition to
- 15 some of our other operational issues, led to a glut of
- 16 recyclables on the streets. And it took us quite a bit of
- 17 time to get them picked up.
- 18 --000--
- MR. BANTILLO: But once we recovered from that,
- 20 this is what we would handle on a regular basis. You see
- 21 the yard trimming on the left, mixed recyclables
- 22 container, cardboard, used motor oil. We've got three
- 23 bins. There we have mixed paper, used paper, and bottles.
- 24 The bag there on the right with the tag on it was for
- 25 extra garbage, in case somebody had more garbage than

- 1 could fit into their 32-gallon cart. And roughly over 70
- 2 percent of the city subscribed to that 32-gallon cart.
- 3 Prior to this system, we had unlimited garbage collection.
- 4 This system we converted to unlimited recycling
- 5 collection.
- --000--
- 7 MR. BANTILLO: In 1997, we expanded the program
- 8 to simplify it a little bit. We added plastics 1 through
- 9 7. Prior to that, we were doing narrow-neck containers, a
- 10 little confusing for the residents. We added used motor
- 11 oil filters, and we also added scrap metal to it.
- 12 The incentives are key for our programs in San
- 13 Jose. All of our diversion programs are based on
- 14 incentive -- financial incentives. We have a
- 15 pay-as-you-throw system. The current base rate is \$16.80,
- 16 which is only a few dollars higher than the original price
- 17 we started charging back in 1992. We also have a bulky
- 18 item pick up and that's \$21.25. Again, trying to focus on
- 19 people generating less waste. We also recognize people
- 20 have large items that they want to get rid of. We also
- 21 pick up one CRT for that \$21.25 or three other bulky
- 22 items.
- --000--
- 24 MR. BANTILLO: So the incentives here are also on
- 25 the haulers, not just the residents. It's structured to

- 1 encourage recycling. The haulers were provided a base
- 2 rate on per household month compensation, as well as an
- 3 incentive rate. They were able to keep salvage revenue as
- 4 well as a payment per ton recycled. So the materials that
- 5 they got to market we actually paid them for.
- 6 On yard trimmings, we also have an incentive rate
- 7 for the processors for developing a finished product that
- 8 went into agricultural use as well as use around cities,
- 9 parks, and community gardens. And we also encourage
- 10 market development and distribution of that material
- 11 throughout the markets.
- --000--
- 13 MR. BANTILLO: E-waste, I know it's a very big
- 14 topic for a lot of people, not just around the state, but
- 15 around the county. I mentioned we do pick up the CRTs
- 16 through our bulky goods program. Well, we also collect
- 17 some of the computers through our neighborhood cleanup
- 18 program.
- 19 Home composting, we've been operating this
- 20 program for approximately ten years or so. We do
- 21 subsidize bins for the residents and city employees. And
- 22 we also encourage grasscycling. You can find information
- 23 on those items on our website. We also have a really good
- 24 partnership with the County of Santa Clara on the County's
- 25 Home Composting Program. And we've been very successful

- 1 with that so far. The County has been doing a tremendous
- 2 job on education, and we're just happy to be participants
- 3 in that program. We did set as a target for backyard
- 4 composting 5 percent of all San Jose residences. We're
- 5 pretty close to that right now. We have over 9,000
- 6 recycling composting bins throughout San Jose
- 7 neighborhoods.
- 8 --000--
- 9 MR. BANTILLO: As our residential waste stream
- 10 now, which makes up about 25 percent of San Jose's waste
- 11 by weight, yard trimmings is about 61 percent of that. A
- 12 single family contributes 35 percent, a multi-family about
- 13 4 percent. And we recycled over 200,000 tons last year.
- 14 Our diversion rate on the residential side is about --
- 15 just under 45 percent.
- 16 --000--
- 17 MR. BANTILLO: Our Commercial Program, commercial
- 18 sector makes up nearly 75 percent of all the tons
- 19 generated in San Jose. In 1985 through 1994, Waste
- 20 Management had an exclusive contract for garbage from all
- 21 San Jose's business. In 1995, again, in following our
- 22 strategies with the City Council, we adopted a free
- 23 market -- the Council adopted the free market competition
- 24 policy, which allowed us to go from an exclusive system to
- 25 a non-exclusive system. We awarded 24 non-exclusive

- 1 franchise agreements, and currently 27 companies have
- 2 franchises. The goal is to increase competition,
- 3 hopefully have a greater range of services provided,
- 4 better customer service, and of course, lower rates for
- 5 the customers. Based on the surveys that we have done in
- 6 our business sector, we found that we're pretty much on
- 7 target with those.
- 8 In that system, the hauler pays fees to the city
- 9 based on cubic yards of garbage service. There's a
- 10 franchise fee that's levied on the hauler. An AB 939 fee
- 11 is levied on the generator for recycling. A franchise
- 12 fee of 3.24 per yard goes to the City's General Fund. An
- 13 AB 939 fee of 60 cents per yard goes to fund our programs
- 14 of recycling. An additional incentive in there to
- 15 generate less waste is that at the landfills in San Jose,
- 16 there's also a disposal facility tax of \$13 per ton.
- --o0o--
- 18 MR. BANTILLO: Incentives within our Commercial
- 19 Program, a few years back we initiated a Recycling Rebate
- 20 Program for businesses that wanted to enhance an existing
- 21 recycling program or start a new one. We set a limit of
- 22 \$5,000 for these businesses, and some of the projects that
- 23 we did fund, people wanted to purchase reusable plates and
- 24 cutlery, additional janitorial carts, bailers, and
- 25 desk-side receptacles.

1 --000--

- 2 MR. BANTILLO: Also in the late '90s we initiated
- 3 a food waste composting pilot. We had three haulers that
- 4 took part in this pilot program. We targeted grocery and
- 5 restaurant waste. We estimate there was about 6,000 tons
- 6 per year that we've been collecting from that pilot. We
- 7 have since included an organics and food waste category
- 8 within our commercial franchises. So the pilot has ended
- 9 and we've instituted the organics collection.
- 10 --00o--
- 11 MR. BANTILLO: We also provide technical
- 12 assistance to all the businesses around San Jose who have
- 13 interest in it. We found that 64 percent of all
- 14 businesses are recycling, based on our surveys. We've
- 15 also found it works best for large- and medium-size
- 16 businesses. The issue here is whether they're able to
- 17 take advantage of increasing the recycling service to get
- 18 a savings on the fees they would pay on garbage. The
- 19 challenge that we have here is in multi-tenant office
- 20 buildings, because of the disconnect between the property
- 21 managers and the tenants of the buildings, as well, that
- 22 fee break doesn't really provide savings to the businesses
- 23 who have less than a cubic yard of service. We're trying
- 24 to find ways to provide those kinds of incentives to small
- 25 businesses as well.

1 --000--

- 2 MR. BANTILLO: Additional Commercial Program
- 3 incentives. You may have heard about our award-winning
- 4 Construction, Demolition, Diversion Deposit Program. And
- 5 in this program, a builder or owner applies for a permit.
- 6 They're assessed a deposit based on square footage and the
- 7 type of the project. And they haul their materials to a
- 8 certified facility. And I'll talk a little bit about
- 9 certified facilities. And they return their documentation
- 10 to the city for a full refund.
- 11 --00o--
- MR. BANTILLO: Here is our website where the
- 13 customers can find any information they want on the
- 14 program and download a number of forms. We have included
- 15 additional information on salvage and deconstruction.
- 16 We'd like to move things a little bit higher up in the
- 17 hierarchy and toward higher and best use and try to get
- 18 some folks to generate less material in the first place
- 19 and encourage salvage materials, as opposed to other types
- 20 of recycling.
- 21 --00o--
- MR. BANTILLO: On the certified facilities, we
- 23 have a simple administrative certification for the inerts.
- 24 We know they do a wonderful job with the recovery. We've
- 25 targeted 90 percent recovery for them as a standard and a

- 1 full certification for all the facilities that handle
- 2 mixed C&D. We've set as a target 50 percent for them.
- 3 And you'll notice on there I've got ADC reduction. Again,
- 4 focusing on highest and best, alternate daily cover. When
- 5 we first started the program in 2001, we set as a limit
- 6 for credit in calculating that 50 percent, they could only
- 7 get 50 percent credit for any alternate daily cover they
- 8 used toward their diversion rating. In 2000 -- July of
- 9 2002, we reduced that to only 25 percent credit for any
- 10 ADC use. And come July of 2004, facilities will get zero
- 11 credit for any alternate daily cover they use.
- --000--
- 13 MR. BANTILLO: And we've certified over 22
- 14 facilities -- I think there's 22 there -- a variety of
- 15 facilities from wood, reused carpeting, metal falls into
- 16 the inert category, as well as the rock and asphalt. But
- 17 key to making this program run would be the mixed C&D and
- 18 the landfill operations, bringing them on board. The
- 19 reason why they wanted to participate in the program was
- 20 because if they weren't certified, then they were
- 21 concerned, again competition at play, that their business
- 22 would go to the other facilities in the area. So there
- 23 was a tremendous incentive for them to enhance their C&D
- 24 operations already even start a new one.
- 25 --000--

- 1 MR. BANTILLO: Related to market development and 2 tied in specifically to our C&D program, over a two-year
- 3 period we offered \$750,000 in grant moneys to enhance C&D
- 4 operations and add new C&D processing. We awarded the
- 5 grants to three landfills, four processors, and one
- 6 individual. The unique item there is the one individual,
- 7 Materials Recovery, Inc. They started carpet recycling
- 8 at the Nubi Island Landfill. We're very excited about
- 9 that. We found in our waste studies that San Jose
- 10 generates at least 10,000 tons of carpet per year. And
- 11 working with that operator, we found they're going to be
- 12 processing close to 10,000 tons per year.
- 13 --000--
- 14 MR. BANTILLO: Also thinking of the city's waste
- 15 now, moving from the commercial sector. In 1997, we
- 16 implemented our RAW, Recycle At Work Program. We have 56
- 17 percent diversion of all city waste through 93 facilities
- 18 around the city and over 6,000 employees participating in
- 19 the program.
- 20 We also had good support from the City's
- 21 administration on this program. The City Manager includes
- 22 messages on our program to all the City employees via
- 23 e-mail, as well as throughout the City's newsletter. So
- 24 we're very excited about their support.
- 25 --000--

- 1 MR. BANTILLO: Also City programs, in 2000, we
- 2 implemented a public area recycling, which is funded
- 3 through the Department of Conservation grants. There's
- 4 133 parks throughout the city where we now have the
- 5 recycled content plastic containers on the right and the
- 6 metal containers on the left, 620 recycling containers
- 7 throughout the city and the parks, serviced by the San
- 8 Jose Conservation Corps.
- 9 --000--
- 10 MR. BANTILLO: Public area recycling, 800 public
- 11 trash receptacles throughout the city. We have recycling
- 12 tops on about 90 to 100 so far. Those recycling tops
- 13 allow passersby to put their cans and bottles in there
- 14 where they can be recovered later for recycling. And
- 15 through our SB 332 funding, we're going to continue public
- 16 area recycling and selling recycling tops and other
- 17 recycling activities at public facilities.
- 18 --00o--
- MR. BANTILLO: The changes since 2000 -- and this
- 20 is probably very apparent to you since you visited
- 21 California Waste Solutions yesterday. In 2002, we had
- 22 residential agreements where we implemented a
- 23 single-stream recycling program. It does come with some
- 24 performance standards and administrative charges to
- 25 enhance the performance. There's also continued incentive

- 1 payments for percent recycling. We've restructured how we
- 2 do that. We've added a yard trimming cart for those
- 3 residents that want to put their yard trimmings in the
- 4 street. That's a subscription, and they do have to pay
- 5 for that. Multi-family dwellings where we implemented a
- 6 Garbage Composting Pilot to find additional ways to
- 7 increase the recovery rate from multi-family stream. And
- 8 I mentioned our Commercial Food Waste Pilot.
- 9 And we're currently studying a financial model
- 10 and analysis of material flow and fee structures in San
- 11 Jose. One of the things that I pointed out earlier about
- 12 the franchise fees and the AB 939 fees on commercial at
- 13 one point, those were are roughly split down the middle.
- 14 In these tight budgetary times, as the cities struggle
- 15 with their budgets, we have shifted those fees to provide
- 16 more money to the general fund, and find that as we are
- 17 more successful with our recycling programs, we actually
- 18 generate less revenue to fund our programs. We're going
- 19 to be initiating a study to find out how the money flows
- 20 around the area and out of the area, as well as how that
- 21 relates to all the materials to come up with a new funding
- 22 mechanism possibly or at least a different financial
- 23 structure.
- 24 --000--
- 25 MR. BANTILLO: And that concludes our

- 1 presentation with our residential, commercial, and civic.
- 2 You see that our goal here is 100 percent San Jose.
- 3 That's our logo and recyclable where you live, work, and
- 4 play.
- 5 So I want to thank you for the invitation to
- 6 present San Jose's programs and appreciate you coming
- 7 down. Do you have any questions?
- 8 CHAIRPERSON MOULTON-PATTERSON: Thank you,
- 9 Mr. Bantillo.
- 10 Any questions?
- 11 You've done a fantastic job, and we again salute
- 12 you and all your efforts and your city's. You can really
- 13 tell when you drive around San Jose, it's beautiful.
- 14 Thank you.
- MR. BANTILLO: Thank you.
- 16 CHAIRPERSON MOULTON-PATTERSON: At this time, I'd
- 17 like to go to our Board members for their reports.
- Ms. Peace.
- 19 BOARD MEMBER PEACE: Is this working? Can you
- 20 hear me now?
- 21 Last month, I had several site visits. On
- 22 February 27th, I toured the Gregory Canyon Landfill
- 23 proposed site down in my neck of the woods, in San Diego
- 24 County. I toured that for the second time. How
- 25 interesting the contradictory information I hear in

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- 1 talking to the project proponents versus the opponents. I
- 2 know this isn't the only project that has contradictory
- 3 information coming from reliable sources. Our staff
- 4 obviously works very hard to sort all this stuff out.
- 5 They will have their job cut out for them on this one.
- 6 On March 5th, I went to the Oti Landfill to look
- 7 at their new recovery area that they set up for self
- 8 haulers. They set up a whole new drop off area, and I
- 9 mean a drop off area. It's great. I was very impressed.
- 10 They have self haulers come in and back up to an area like
- 11 this, and then drop it off. There's bins down below for
- 12 metal, for glass, or green waste, for concrete. And they
- 13 have a director out there that directs the people. If
- 14 they have metal, they'll pull up here, drop it off. If
- 15 they have concrete in their truck, they move it over and
- 16 put it here. I just thought it was great. They even had
- 17 a receptacle for United Cerebral Palsy, people can put
- 18 their used clothing and used toys. And this is just one
- 19 more step in the right direction of turning waste streams
- 20 into resources. I think it was a great thing.
- 21 One thing, though, that I found out there that
- 22 was very concerning to me was that just a short time ago
- 23 they said used metal was going for \$50 a ton. It was
- 24 hardly worth it to collect it. Now it's going for \$250 a
- 25 ton, and it's being shipped to China. All of the U.S.

- 1 steel plants are closing with the work now being sent to
- 2 China. And I toured the NUMMI Auto Factory, I found it
- 3 very interesting they said they were committed to using
- 4 100 percent U.S.-made steel in their auto parts. He said
- 5 it's getting very hard with all the metal and stuff being
- 6 sent to China with our plants closing, that it's getting
- 7 harder and harder to do. And I just have to say it really
- 8 concerns me. I hope it concerns everyone, because what
- 9 happens when the United States no longer makes anything?
- 10 And I guess that's a discussion for another time. I'll
- 11 move on.
- 12 March 8th, I attended the CRRA Conference. I
- 13 found the discussions on conversion technologies and
- 14 resource recovery parks very encouraging as again we look
- 15 to new ways to change our waste stream into resources.
- On March 10th, I attended the Recycled Product
- 17 Trade Show. Again, it was encouraging to see what was
- 18 once considered waste transformed into new products.
- 19 There was everything from new carpet being made from old
- 20 carpet, new computer components being made from the lead,
- 21 gold, metal, and glass of the old computers.
- 22 For the conservation of our natural resources and
- 23 the protection of our environment, recycling has to be a
- 24 priority for all of us. I encourage all of you to buy
- 25 recycled whenever you have the opportunity to do so.

- 1 Also, on March 10th, I attended the LEA
- 2 Conference. There sure seems to be some confusion among
- 3 LEAs about what is needed to satisfy CEQA, like needing a
- 4 negative declaration just to add a bailer, versus relying
- 5 on an exemption for CEQA to double tonnage and vehicular
- 6 traffic. And I think you all know what permit I'm talking
- 7 about. And at the conference, after hearing the lame
- 8 excuse the LEA gave me for not doing an environmental
- 9 report -- but, oh, it costs too much money and takes too
- 10 much time and will probably come up with the same result
- 11 anyway, and there's already railroad tracks and planes
- 12 overhead, so why bother to do an environmental report? To
- 13 me, after that lame excuse, I personally would like to see
- 14 that LEA decertified.
- 15 I was very pleased, however, to hear that our P&E
- 16 staff has already put together a CEQA working group to try
- 17 to clarify some of the key issues. Our P&E staff is
- 18 always very on top of things. I'm very happy about that.
- 19 I guess one last thing. Our Public Outreach and
- 20 Education Committee did not meet this month. I did want
- 21 to give you an update on the implementation of AB 1548.
- 22 We've had a series of conferences, conference calls, and
- 23 meetings regarding the structure and process of
- 24 implementing this environmental education law. Bonnie
- 25 Bruce from Linda's office, Andrea Lewis from Agency are

- 1 co-managing this program. And it's really coming along.
- 2 They've done a lot of hard work.
- 3 We've had meetings with Secretary Riordon,
- 4 Superintendent Jack O'Connell to get them on board and let
- 5 them know what's happening, Jerry Lieberman, who I see in
- 6 the audience here has been working very hard. We've been
- 7 working on the preliminary drafts of the environmental
- 8 principles and the coordination with the existing
- 9 education standards. We're proposing today \$250,000 from
- 10 the Integrated Waste Management Account to negotiate the
- 11 drafting of the principles and the model curriculum, as
- 12 well as paying stipends to some of the education and
- 13 science experts to attend the meetings and do the
- 14 analysis.
- 15 It's a big, big effort. And I want to especially
- 16 thank Bonnie Bruce and Andrea and Rick from my staff for
- 17 their leadership on this very important program.
- 18 That concludes my report.
- 19 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.
- 20 Peace.
- 21 Mr. Paparian.
- 22 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- 23 I also had a pretty busy month the last month.
- 24 On February 25th, I went and visited the Electronic
- 25 Partners Corporation down in Los Angeles. They're an RMDZ

- 1 loan recipient who were doing some work on electronic
- 2 waste recycling. And I think their technology can best be
- 3 described as kind of a mining, of using mining-type
- 4 technologies to recover the materials and find markets for
- 5 the various components that they shred and slice and dice
- 6 and separate into some of the basic metals and plastics
- 7 and other components.
- 8 I visited the Simi Valley Landfill on February
- 9 26th. Very interesting facility with urban encroachment
- 10 problems on virtually all sides of the landfill.
- 11 Beautiful territory around the landfill right now.
- 12 Because it's so beautiful, it's beautiful territory for
- 13 development. And then I think they'll be facing some
- 14 issues in the coming months and years about that.
- 15 I spent a lot of time talking about e-waste in
- 16 the last month. We do have the coming deadlines, which
- 17 we're going to hear about later today, for the SB 20
- 18 e-waste legislation. I spoke about the legislation at the
- 19 Take It Back Conference in San Francisco on March 3rd.
- 20 On March 4th, I spoke to the County Councils
- 21 Association Hazardous Materials and Solid Waste Section,
- 22 and I think Bob Conheim helped me connect with this group.
- 23 I know -- as far as I could tell, the whole Legal staff
- 24 attended portions of that very productive working group.
- 25 On March 9th, I attended the CRRA training

- 1 conference and once again talked about implementation of
- 2 SD 20 on a panel with Peggy Harris, Kevin McCarthey from
- 3 Waste Management, and Kevin Miller from the City of Napa.
- 4 On last Wednesday, I attended the Recycled
- 5 Products Trade Show, and I enjoyed the opening ceremonies.
- 6 Chair Moulton-Patterson spoke at the opening ceremonies,
- 7 along with Terry Tamminen. I spent a little bit of time
- 8 there then. Then I went back the next day to visit the
- 9 vendors and booths and so forth.
- 10 I've really got to say, this is -- it was the
- 11 most impressive Recycled Products Trade Show that we've
- 12 put on to date. You know, there were -- it felt like
- 13 there were more participants -- and I'm sure we'll hear
- 14 more from Patty a little bit later -- more participants,
- 15 more booths, and more energy associated with purchase and
- 16 use of recycled products than I've noted before. I think
- 17 Patty and Jerry Hart deserve a lot of credit for putting
- 18 on the wonderful show.
- 19 On March 10th, I also participated with Board
- 20 Member Peace and Board Member Washington at the LEA
- 21 Partnership Conference at their open forum for Board
- 22 members. It was a chance for us to give some of our
- 23 views, but mostly to let the LEA's talk to and question
- 24 us. As Board Member Peace mentioned, the CEQA issue was a
- 25 very important issue that came up. I agree with Board

- 1 Member Peace. We've got some real problems there in terms
- 2 of implementation of CEQA by some of the LEAs.
- I went and drove by the facility in San Bruno
- 4 yesterday afternoon and convinced myself that there should
- 5 have been the initial environmental review. That was
- 6 avoided in that case. There are residents within a block
- 7 of the facility. There's narrow streets. There appears
- 8 to be some potential environmental justice issues in the
- 9 neighborhood. There was enough there that that initial
- 10 environmental review really needed to be done, and I think
- 11 that we had some serious misinterpretation on the part of
- 12 the LEA there.
- Back to the LEA Conference for just a second,
- 14 though. That was also a very, very well run, very well
- 15 put on conference. And I think that P&E staff and Mindy
- 16 Fox, in particular, really deserve a lot of credit for
- 17 putting on a wonderful conference and also being flexible
- 18 and responsive. I know we were a little bit demanding,
- 19 some of us Board members, including myself especially, in
- 20 trying to get some of the scheduling changed to
- 21 accommodate some scheduling issues at CalEPA and needing
- 22 to be back at something at CalEPA. And the staff was very
- 23 graceful and accommodating about that.
- 24 I mentioned that I did quite a few presentations
- 25 on e-waste last month. Helping me with those

- 1 presentations were the -- I wanted to kind of push the
- 2 limits of my Power Point a little bit, and I put some
- 3 video clips in my Power Point, because I wanted to
- 4 demonstrate the Governor's and the CalEPA Secretary's
- 5 commitment to implementation of SB 20. And having clips
- 6 from them directly helped say that better than I possibly
- 7 could. Helping me accomplish that, as I say it was kind
- 8 of pushing the limits of the technology, I wanted to thank
- 9 Frank Simpson who helped really pull together the video,
- 10 Tom Estes and Deb Orrill for making it work in the Power
- 11 Point presentation.
- 12 And then, you know, the folks in our IME, the
- 13 Information Management folks, really do a remarkable job.
- 14 And Joe Guadagnino and Mark Umfress of that group
- 15 certainly were very, very helpful to me in understanding
- 16 how to make my laptop and Power Point presentation work.
- 17 So I want to thank them.
- 18 And again, thank -- you know, we have lot of
- 19 staff here doing a lot of good work. Last week, I think,
- 20 really showed how our staff can shine. We were involved
- 21 in three major events, the CRRA, the LEA Conference, and
- 22 the Recycled Products Trade Show. And I'm sure people
- 23 were pulling out their hair on the inside. From my
- 24 perspective going to each of the events, they really
- 25 showed the Board at its best, and I want to thank the

- 1 staff for that.
- 2 CHAIRPERSON MOULTON-PATTERSON: Thank you
- 3 Mr. Paparian.
- 4 Mr. Washington.
- 5 BOARD MEMBER WASHINGTON: I have a few items.
- 6 February 20th, 2004, I presented the WRAP of the
- 7 Year Award to the Toyota Company for their waste reduction
- 8 efforts, along with Secretary Tamminen who joined us for
- 9 this presentation.
- 10 March 3rd, I presented the WRAP of the Year Award
- 11 at the Fourth Annual Wrap Award Luncheon in the city of El
- 12 Segundo, California, where there was probably about 75
- 13 different businesses that had been recognized for their
- 14 effort to reduce waste in the state of California.
- 15 March 10th, I participated, as Mr. Paparian said
- 16 with Ms. Peace and myself, in the LEA Conference forum.
- 17 And then we went over to the Buy Recycled Trade Show,
- 18 which, again, was an excellent show. And again, I echo
- 19 Mr. Paparian's comments to the staff for doing such a
- 20 great job.
- 21 And again, I would like to raise the issue as it
- 22 relates to the funding for this Trade Show. I believe
- 23 that our sponsors can come from within the businesses that
- 24 we're dealing with in the state of California. And Madam
- 25 Chief Counsel, I would like to talk to you more about that

- 1 in terms of if there's any legal way that we can get it
- 2 done, where I understood when I first came to this Board
- 3 that that was a ruling by our former Chief Counsel that
- 4 there might be some conflicts of interest. I took issue
- 5 at that time, and again I take the issue again, and I
- 6 think we should take another look to see if we can provide
- 7 sponsorships from within those organizations who are
- 8 willing to participate and help out in our trade show.
- 9 And that concludes my report.
- 10 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.
- 11 Washington.
- 12 I would also like to echo my fellow Board
- 13 members' remarks on what a great job our staff did on the
- 14 Recycled Trade Show, the LEA Conference. They were just
- 15 outstanding. Just outstanding. And I did give the
- 16 opening remarks at the Recycled Product Trade Show.
- 17 Secretary Tamminen was very, very impressed with what
- 18 we've done there. And also the LEA Conference, there was
- 19 a lot of good dialog going on, Howard and his staff worked
- 20 very hard on that. I think that is time well spent.
- 21 I also gave opening remarks at CRRA and attended
- 22 the Wine Institute Reception where I talked with Secretary
- 23 Kawamura of the Food and Agriculture about joint projects
- 24 that we can do with the vendors up in that area.
- 25 And enjoyed, as I said, the California Waste

- 1 Solutions tour yesterday very much. It was very
- 2 interesting what they're doing.
- I also, as many of you, attended the Management
- 4 Forum with Ed Begley and First Lady Maria Shriver. They
- 5 were very, very complementary about what we are doing at
- 6 CalEPA. And in the post-reception with Mr. Begley, he
- 7 specifically pointed out what great work the Waste Board
- 8 is doing. That was a really great opportunity.
- 9 I do want -- and I also attended the Keep
- 10 California Beautiful Board Meeting in San Diego. That
- 11 organization, as Jill said, just continues to do a great
- 12 job. And I enjoy very much being on that Board.
- 13 I did want to say a goodbye. As you know, Steve
- 14 Jones and Jose Medina are not with us anymore. We are
- 15 going to miss them a lot. They both added a great deal
- 16 this Board. We will be honoring them in the next month or
- 17 so with Resolutions and giving everyone a chance to say
- 18 goodbye. I know, Mr. Jones, there was a staff goodbye for
- 19 him, and I was unable to attend. But the Board would like
- 20 to honor both these very outstanding Board members.
- 21 And, on that note, I did want to say that even
- 22 though work on the Committees informally is going on, it's
- 23 very difficult to have Committees with four Board members.
- 24 We will be -- as soon as we get some more Board members
- 25 appointed, we will be reorganizing our Committees'

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- 1 structure, and I certainly want to put those back in
- 2 place. It's not that I don't think the Committees are
- 3 doing a great job. It's just during this time of
- 4 transition, we really needed to take a break because we
- 5 didn't have enough people. So we will be reinstituting
- 6 the Committees with a reorganization of the Committees
- 7 when we have new Board members. So I wanted to make that
- 8 perfectly clear. With that, I would like to turn it over
- 9 to our Executive Director, Mark Larry.
- 10 EXECUTIVE DIRECTOR LEARY: Thank you, Madam Chair
- 11 and Board members.
- 12 Let me start by saying thank you very much for
- 13 your positive comments about the staff work of the last
- 14 week. Really appreciate those expressions of support and
- 15 appreciation for the hard work your staff does day in and
- 16 day out that was particularly public last week in the two
- 17 conferences.
- 18 I'd like to start my report with a little news on
- 19 the Jiminy Cricket Environmentality Challenge. The Jiminy
- 20 Cricket Environmentality Challenge Program is a fun,
- 21 exciting way to inspire fifth graders to learn more about
- 22 their Environment and to apply their understanding though
- 23 the development of an interdisciplinary environmental
- 24 action project that incorporates California's state
- 25 content standards.

- 1 The program is a result of a unique partnership
- 2 between the Walt Disney Company and the State of
- 3 California as an environmental education interagency
- 4 network. In this ten years of this partnership, the
- 5 program has reached over 105,000 students. In this school
- 6 year alone, more than 10,000 students participated. I'm
- 7 very pleased to announce this year the winner -- drum
- 8 roll, please -- teacher Deni Lopez from the class at Park
- 9 View Center School in Simi Valley, Ventura County, is this
- 10 year's winner. Their project is entitled, "It's
- 11 Everybody's Trash."
- 12 The class goal was to maintain and improve the
- 13 school's worm farm, include the entire school in the
- 14 recycling program, and to clean up their campus. The
- 15 students created and documented the schools recycling
- 16 program so other schools can adopt similar programs. In
- 17 addition, the project aimed to provide a community service
- 18 to local parks damaged in last year's terrible fires.
- To give you a sense of how hard these students
- 20 worked, they ran the school's worm farm. They maintained
- 21 the school's quarter-acre garden. They managed the
- 22 school's paper recycling program. They produced a video
- 23 on how to start a paper recycling program they could share
- 24 with other schools. They replanted trees in areas burned
- 25 by recent fires and conducted cleanups in burnt areas.

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- 1 And finally, they taught recycling lessons and organized a
- 2 school-wide recycling contest.
- 3 There are 26 students in Deni Lopez' class.
- 4 Their project reached more than 500 students at the Park
- 5 View Center School. A special award ceremony will be
- 6 held, Friday, April 16th in Disneyland where the class
- 7 will be the honored guest. The Board's Office of
- 8 Environmental Education and Public Affairs are both
- 9 working closely with the Disney Corporation in planning,
- 10 hosting, and videotaping this year's event.
- 11 Now I'd like to move to the statewide diversion
- 12 rate estimate. I'd like to take this opportunity to
- 13 announce the statewide diversion rate calculation for 2003
- 14 has been verified at 47 percent. This, of course, is a
- 15 very slight decline from the 48 percent in 2002. Board
- 16 staff had delayed the calculation of this rate until this
- 17 month, pending some additional analysis related to
- 18 increases the statewide disposal, as well as economic
- 19 activity affecting the adjustment factors that may impact
- 20 the overall diversion rate calculation.
- 21 We believe now we have a pretty good
- 22 understanding of why this slight decline occurred. First,
- 23 construction activity increased dramatically in 2003. The
- 24 number of authorized housing permits rose 17 percent over
- 25 the previous year. The increase in construction activity

- 1 is likely responsible for much of the increase in
- 2 disposal, it may not be reflected by the factors the Board
- 3 uses in their approved adjustment method. Staff is
- 4 currently investigating whether or not this is the case.
- 5 Another factor that may impact diversion rate
- 6 calculations estimates is the e-commerce activity. The
- 7 adjustment method for calculating the statewide diversion
- 8 rate includes taxable sales as an important factor. And
- 9 much of the e-commerce activity is not included in the
- 10 sales. We all expect e-commerce to continue to increase,
- 11 therefore, this will continue to be an important issue for
- 12 our Board. Staff is currently investigating the increase
- 13 in e-commerce and its impact on the adjustment method
- 14 factors. Increased disposal and economic activities
- 15 that's not included in the adjustment factors leads to a
- 16 decrease in the inversion rate.
- 17 Because of these issues, staff is looking at the
- 18 possible use of alternative adjustment factors and
- 19 calculating future diversion rates. Completing this task
- 20 will required focused efforts on the part of Board staff
- 21 and potential contractors.
- 22 And then finally, I'd like to report on the loans
- 23 for the General Fund. Just like last year, the
- 24 Controller's Office continues to use the Board's funds for
- 25 short-term loans to the General Fund. As background, let

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- 1 me briefly explain the conditions under which these loans
- 2 be made. Government Code Section 16310 allows the
- 3 Governor to order the Controller to direct the transfer of
- 4 all or any part of the monies not needed in other funds or
- 5 accounts to the General Fund, if the General Fund is
- 6 exhausted. All monies so transferred must be returned to
- 7 the funds or accounts from which they were transferred as
- 8 soon as there are sufficient monies in the General Fund to
- 9 return them. No interest shall be charged or paid on any
- 10 of the transfers. In the past, the loans were repaid
- 11 within the same fiscal year.
- 12 The current balance of all loans outstanding from
- 13 the Board's accounts to the General Fund is correctly \$13
- 14 million. The status of the loans from individual accounts
- 15 includes 1.3 from farm and ranch, 5.5 from IWMA, 2.0 from
- 16 oil, 900,000 from the RMDZ account, and 3.3 million from
- 17 tire, totaling \$13 million. Although a significant
- 18 amount, we do not anticipate these loans will in any way
- 19 effect our Board programs for this year.
- 20 With that, Madam Chair, I'll conclude my report.
- 21 CHAIRPERSON MOULTON-PATTERSON: I know there's
- 22 several questions. I just wanted to ask you on this last
- 23 point, you said generally they've been paid back in the
- 24 same year. Don't they have in one of them until 2009? I
- 25 mean, they could do that?

- 1 EXECUTIVE DIRECTOR LEARY: That's actually in
- 2 last year's Governor's budget. This was a permanent --
- 3 well, not permanent loan, but it was a long-term loan.
- 4 These are cash-flow kind of loans where the General Fund
- 5 is -- monies are shifted back and forth among funds to
- 6 make the cash flow of the state work on the General Fund.
- 7 CHAIRPERSON MOULTON-PATTERSON: On that permanent
- 8 loan, we don't really expect to get it back?
- 9 EXECUTIVE DIRECTOR LEARY: 2009 is -- the
- 10 Governor's Budget Act included it would be paid to us in
- 11 2009.
- 12 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 13 Mr. Paparian.
- 14 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- 15 I'm going to focus on the diversion rate issue
- 16 for a little bit. It's very troubling to me that we're
- 17 heading in the wrong direction where we should have hit
- 18 50 percent by the mandates of 939. And I think this is
- 19 the first time that instead of going up, it's gone down.
- 20 And there have been -- in the past, there have been
- 21 increases in construction activities and increases in
- 22 e-commerce, and it hasn't led to the diversion rate going
- 23 in the wrong direction.
- 24 And I think if a local government came before us
- 25 and said their diversion rate had gone down and that they

- 1 had concerns about how they were calculating things and
- 2 they're going to be back and look at the calculations, we
- 3 would say, "That's fine. You may have some problems with
- 4 the calculations and so forth, but you also need to look
- 5 at your programs. What programs are you guys going to do
- 6 in addition to that?" I think that's what we need to do
- 7 at this point, too. I think we need to do as Mr. Leary
- 8 has suggested, take a look at our calculation
- 9 methodologies and see if there's any issue there.
- 10 But I think at the same time, and perhaps even
- 11 more importantly, we need to look at our programs and see
- 12 if we're doing everything we can do to get this state up
- 13 over the mandated 50 percent level and beyond as much as
- 14 possible.
- 15 So I do have some specific suggestions to perhaps
- 16 start the discussion of how we can accomplish that. And I
- 17 have actually five specific suggestions. The first one
- 18 would be that we ask each division and office in the Board
- 19 to take a look at their programs, take a look at the best
- 20 ideas that they have, talk amongst their staff, and tell
- 21 us what they're already responsible for that's running
- 22 into stumbling blocks that could lead to additional source
- 23 reduction and recycling if those stumbling blocks were
- 24 removed.
- 25 Also, secondly, take a look at what they could

- 1 do, what could each of the programs and the Board do to
- 2 further source reduction and recycling beyond what they're
- 3 already planning to do in our divisions and programs?
- 4 What are the new ideas out there? What additional things
- 5 could we do to promote source reductions and recycling in
- 6 California? What would it take? Would it take
- 7 legislation? Would it take money? Would it take public
- 8 relations? Would it take regulations on our part? What
- 9 would it take? Let's come up with some of the best ideas
- 10 and start talking about them and putting them forward.
- 11 The third idea -- and Chair Moulton-Patterson has
- 12 asked Cheryl Peace and myself to -- this is a good
- 13 coincidence, I think. She asked Cheryl Peace and myself
- 14 to solicit some good ideas from the staff on a variety of
- 15 topics. And I think that now that we know what's
- 16 happening with the diversion rate, I think maybe we should
- 17 focus on the best ideas from the staff that the Board can
- 18 help accomplish.
- 19 The fourth idea I have, I think we ought to have
- 20 a public workshop in the next couple months and bring in
- 21 some of the best thinkers, some of the local governments.
- 22 There are some visionary thinkers in California about what
- 23 California can do to further source reduction and
- 24 recycling. Bring in some of the affected industries.
- 25 We've been working the C&D groups and other groups. Let's

- 1 get some of the best outside thinking about what the Board
- 2 can do to promote further source reduction and recycling.
- 3 Let's see what we can do to pursue that.
- 4 And finally, in the next perhaps 60 to 90 days,
- 5 maybe by May or June, we should have an agenda item back
- 6 at this Board with presentations on all these things.
- 7 What are the best ideas from the staff? What can we do
- 8 that we weren't already planning to do? What can we do to
- 9 improve on what we're already planning to do? What are
- 10 some of the best ideas from inside and outside the Board?
- 11 Let's start taking some action.
- 12 I think that going from 48 to 47 may lead to some
- 13 public attention on the Board, may lead to some
- 14 legislation attention on the Board and our programs. I
- 15 think it's kind of a wake-up call to us. I think we need
- 16 to step up and really do more to be more aggressive and
- 17 more -- to implement more programs to assure that the
- 18 state does get to 50 percent and beyond.
- 19 CHAIRPERSON MOULTON-PATTERSON: Thank you,
- 20 Mr. Paparian. I certainly agree with you.
- Ms. Peace.
- 22 BOARD MEMBER PEACE: Those are really good ideas
- 23 that Mike has. I know we're going to try to set up an
- 24 electronic suggestion box or something where staff can
- 25 give us some ideas. And we can get together maybe and --

- 1 brown bag lunches or whatever and try to get together and
- 2 hear some of the ideas. I think our staff are the ones
- 3 that hear this stuff all the time. They're the ones that
- 4 know what things are causing problems, where things could
- 5 be better. And like Mike said, we want to hear the ideas,
- 6 whether you think they cost too much money or we can't do
- 7 it because of legislation, we can't do it because of
- 8 regulation, doesn't matter. We want to hear them anyway.
- 9 You guys have some really good ideas, Mike has. I'd like
- 10 to move forward on them.
- 11 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.
- 12 Peace.
- 13 Also on the public forum, I can't remember
- 14 exactly what we called it. But one of the best days I
- 15 spend at the Waste Board, was after I was shortly
- 16 appointed, we had panels on different groups of self haul
- 17 and different things and different staff members, people
- 18 from the industry. I can't remember exactly, but I do
- 19 know that that was very, very helpful. And I think if we
- 20 had something like that along the line -- I don't think
- 21 you were here yet, Mike. But I know it was a really good
- 22 day and I learned a lot from some of the people out in the
- 23 field. So I'd really like to see something like that
- 24 also. So thank you.
- Okay. I see no other lights at this time. So we

- 1 will go to our agenda. Let's just briefly go over the
- 2 order.
- 3 Items 2 and 22 have been pulled.
- 4 Items 1 and 4 through 12 are proposed for consent
- 5 agenda.
- 6 Items 3 and 13 through 21 will be heard by the
- 7 follow Board.
- The Board needs a very, very brief, perhaps,
- 9 five-minute closed session to discuss personnel issues
- 10 pursuant to Government Code 11126(a)(1), and I propose we
- 11 have that -- we don't have a room for closed session, so
- 12 after this room is cleared for lunch, that we just stay an
- 13 additional five minutes and take care of that and then
- 14 we'll have our lunch break.
- 15 Again, Items 3, 13 through 21 -- oh, excuse me.
- 16 Item 1, 4 through 12 are on the proposed consent agenda.
- 17 Does anyone wish to pull any item?
- 18 BOARD MEMBER PAPARIAN: Madam Chair, could I just
- 19 clarify something? We have a letter from Mr. Patrick
- 20 Munoz regarding Item 8. It appears that Mr. Munoz just
- 21 wanted this on the record and wasn't seeking any
- 22 discussion of this or seeking to have it pulled off the
- 23 consent calendar. I see him nodding his head yes, to
- 24 leave it on the consent calendar with his letter in the
- 25 record.

1 CHAIRPERSON MOULTON-PATTERSON: That was my

- 2 understanding. Thank you.
- 3 BOARD MEMBER PAPARIAN: I'm fine with that, and
- 4 I'd like to move the consent calendar.
- 5 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you.
- 6 We have a motion by Mr. Paparian.
- 7 BOARD MEMBER PEACE: Second.
- 8 CHAIRPERSON MOULTON-PATTERSON: Seconded by Ms.
- 9 Peace to approve the consent calendar. And again, those
- 10 numbers are Item 1, 4 through 12.
- 11 Please call the roll.
- 12 SECRETARY WADDELL: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 14 SECRETARY WADDELL: Peace?
- BOARD MEMBER PEACE: Aye.
- 16 SECRETARY WADDELL: Washington?
- BOARD MEMBER WASHINGTON: Aye.
- 18 SECRETARY WADDELL: Moulton-Patterson?
- 19 CHAIRPERSON MOULTON-PATTERSON: Aye.
- 20 Also I might know note we're going to be taking
- 21 17 and 18 out of order. They will be heard after 14, but
- 22 before 15. So we'll be taking those out of order.
- 23 And that brings us to Item Number 3.
- 24 DEPUTY DIRECTOR WOHL: That's me. Good morning.
- 25 CHAIRPERSON MOULTON-PATTERSON: Which is

- 1 Consideration of Approval to the Report of Legislature
- 2 Polystyrene Use and Disposal in California, Pursuant to
- 3 SB 1127, Senator Karnette.
- 4 DEPUTY DIRECTOR WOHL: Yes. Thanks. And Calvin
- 5 Young will present.
- 6 CHAIRPERSON MOULTON-PATTERSON: Good morning
- 7 Mr. Young.
- 8 MR. YOUNG: Good morning, Madam Chair, Board
- 9 members. My name is Calvin Young with the Plastics
- 10 Recycling Technology Section. I have a two-and-a-half
- 11 hour presentation covering polystyrene disposal called,
- 12 "The Good, the Bad, and the Ugly," but I'll save that for
- 13 another day.
- 14 CHAIRPERSON MOULTON-PATTERSON: We appreciate
- 15 that.
- 16 MR. YOUNG: Just kind of keeping it brief today.
- 17 First off, acknowledging the report itself was, indeed,
- 18 required under SB 1127, Senator Karnette, required us to
- 19 take a look at the use and disposal of polystyrene in
- 20 California, various aspects of how it enters the waste
- 21 stream, and to make some recommendations as far as how to
- 22 improve the situation and how to deal, perhaps, with some
- 23 of the adverse issues related to polystyrene.
- 24 The process itself was conducted for large part
- 25 in conjunction with our plastics white paper process,

- 1 which was headed up by New Point Group, a consulting firm.
- 2 They finished their activity in this about a year ago, and
- 3 the balance of the time has been spent with staff working
- 4 directly with stakeholders to clarify various issues, get
- 5 additional up-dated information, and basically gather
- 6 support.
- 7 I'm pleased to report that, as I think all of
- 8 your offices have received, oh, probably a handful of
- 9 letters of support from various folks in plastics
- 10 industry, including the American Plastics Council/American
- 11 Chemistry Council, the Polystyrene Packaging Council,
- 12 Alliance of Foam Packaging Recyclers, FP International,
- 13 which is a major producer and recycler of polystyrene in
- 14 California. So we've taken this a long ways. We've
- 15 addressed a lot of the issues.
- The report does a good job as far as setting some
- 17 background information, citing some statistics and figures
- 18 as required by the legislation, and goes on to discus some
- 19 various policy options. And I'm going to make this brief.
- 20 Basically, polystyrene itself -- although
- 21 plastics comprise about 8.9 percent of the waste stream or
- 22 a little over 3.3 million tons in our 1999 Waste
- 23 Characterization Study, polystyrene comprised
- 24 approximately .8 percent of the total waste stream. While
- 25 the report looked at polystyrene specific, it also took a

- 1 broader brush to provide a little context as far as the
- 2 broader issue of plastics, which has been a major focus
- 3 for staff at the direction of the Board following the
- 4 white paper activities.
- 5 The biggest area that seems to be needing to be
- 6 addressed is that of the unintended consequences of food
- 7 service polystyrene. Primarily that related to litter,
- 8 illegal discards, human behavior, and other aspects,
- 9 however you want to term it. So the report has a fairly
- 10 good discussion on that and makes recommendations,
- 11 basically in four points. Those are to have a
- 12 collaborative, coordinated effort on litter prevention
- 13 efforts, for those that are following legislation, is
- 14 amazingly similar to AB 1466, which is by Assemblyman Paul
- 15 Koretz, which speaks of a unified litter prevention
- 16 message and a coordinating Council or Committee with the
- 17 Board as one of the lead participants on that.
- 18 One of the things that also came out during our
- 19 research in this polystyrene report was while there's
- 20 little snippets of information regarding the impact of
- 21 litter, there's not really a good, comprehensive study of
- 22 the situation and all of its components. There have been
- 23 various studies related to the storm drain issues down in
- 24 Los Angeles, primarily related to the trash TMDLs by local
- 25 regional Water Board down there. There's been studies in

- 1 the Fresno area. There's been small studies here and
- 2 there often looking at best management practices for items
- 3 entering the storm drain, but nothing really
- 4 comprehensively looking at litter and its various
- 5 components. While that may not be directly related to
- 6 market development, it is related to our other aspects
- 7 with waste management. So the report basically recommends
- 8 the conducting of a waste -- a litter study.
- 9 And to go along with that is changing how we
- 10 approach some issues with litter, perhaps changing on how
- 11 litter tickets are issued, and asking the Legislature to
- 12 take a look at that.
- 13 And finally, one of the areas that emerged in our
- 14 various discussions and research as a possible alternative
- 15 or form of source reduction -- and by that I mean,
- 16 substituting a recyclable or compostable product for
- 17 something that is non-recyclable, the area of compostable
- 18 food service materials came up. That somewhat of a little
- 19 bit of a nitch. Probably not widely -- probably doesn't
- 20 have as wide of an appeal as food service polystyrene
- 21 currently in every McDonald and Jack in the Box and what
- 22 have you. But may some have applicability, especially in
- 23 those situations where it's a large venue and there could
- 24 be a food waste composting program or where there is a
- 25 captive audience, an institutional setting, such as

- 1 Corrections or education. So the report basically makes
- 2 those various recommendations.
- 3 Again, it's been discussed at great length, and
- 4 a great deal of input from a variety of stakeholders
- 5 internal and external. It's been reviewed by Department
- 6 of Conservation, which was our partner in funding this.
- 7 And they've blessed it. As well as the Water Board has
- 8 reviewed and blessed it for their portions relating to the
- 9 TMDL and other issues. The only thing they had to correct
- 10 were some minor dollar cost figures as far as cleanup.
- 11 There is some minor items in there that will be
- 12 picked up in Public Affairs editing, some minor formatting
- 13 things, and a couple of non-substantive suggestions made
- 14 by stakeholders. But otherwise, the report is basically
- 15 ready to go.
- 16 CHAIRPERSON MOULTON-PATTERSON: Thank you,
- 17 Calvin. And I just wanted to let you know we received a
- 18 number of letters complimenting you on your style and
- 19 approach and your follow-through. We really appreciate
- 20 getting those letters. These are from stakeholders that
- 21 have worked with you. So thank you very much.
- Mr. Paparian, did you have some questions and
- 23 comments?
- 24 BOARD MEMBER PAPARIAN: Yeah. A couple
- 25 questions. The agenda item talks about the relationship

- 1 to the Strategic Plan. And when I look at the Strategic
- 2 Plan -- this may not be so much of a question for you,
- 3 Calvin, as maybe Mr. Leary or somebody else on the staff.
- 4 When I look at the Strategic Plan, when it addresses
- 5 problematic waste streams, it suggests that we look toward
- 6 manufacturer responsibility and product stewardship and
- 7 it's very specific in those areas. And that does not seem
- 8 to come forth in this report, anything to promote a
- 9 product stewardship approach, as we're trying with paints,
- 10 as we've tried with carpets in the past, as we're trying
- 11 now with electronic waste.
- 12 Would there be a problem -- first after all, I
- 13 assume we're still in sync that is part of the Strategic
- 14 Plan. We'll be pursuing that. I'll ask, maybe, Mr. Leary
- 15 if that's -- I mean, is there any problem with continuing
- 16 to pursue a product stewardship approach to problematic
- 17 products, as it's called for in our Strategic Plan?
- 18 EXECUTIVE DIRECTOR LEARY: No, of course not. It
- 19 is part of our Strategic Plan. And we intend to endorse
- 20 product stewardship and make it happen at every
- 21 opportunity.
- 22 BOARD MEMBER PAPARIAN: I'm wondering if there is
- 23 a discussion in here about some of the areas where
- 24 manufacturers have attempted to engage and be helpful in
- 25 some of the recycling activities and so forth. But it

- 1 seems like this might be one that's ripe for some product
- 2 stewardship, perhaps if we talk to some of the other
- 3 states. We have a relationship with the Product
- 4 Stewardship Institute. I don't know if issues of
- 5 polystyrene have come up in other states. But I think
- 6 there may be some opportunities to pursue a product
- 7 stewardship approach, and perhaps we ought to add that to
- 8 the recommendations.
- 9 MR. YOUNG: Thank you, Board Member Paparian.
- 10 If I may add also, a couple of the segments in
- 11 the polystyrene world as it were have been very helpful
- 12 and very cooperative in some of these, most notably the
- 13 Alliance for Foam Packaging Recycling. That's basically
- 14 the group that takes the transportation packaging and
- 15 recycles it. They have got about a 12 percent nationally
- 16 recycling, but they're pushing over 20 percent in
- 17 California. They have several facilities here. They're
- 18 doing an okay job. They're doing a good job trying to
- 19 recover that. But they also have some issues, and we've
- 20 had discussions with them on product stewardship.
- 21 In fact, I'll be speaking on this report and
- 22 various issues next week at their EPS Expo in
- 23 San Francisco. They have been responsive and cooperative,
- 24 as have the polystyrene folks. It's been a little more
- 25 challenging dealing with the food service polystyrene, but

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- 1 I think that is an area that is, again, something that we
- 2 can look at and something we can pursue with a little more
- 3 vigor.
- 4 BOARD MEMBER PAPARIAN: What I would suggest is a
- 5 fifth recommendation, something along the lines the state
- 6 should work with manufacturers and stakeholders to promote
- 7 additional manufacturer responsibility and product
- 8 stewardship of polystyrene. I think that would be
- 9 consistent with the Strategic Plan.
- 10 MR. YOUNG: Did you want that as product
- 11 stewardship or specifically manufacturers' responsibility?
- 12 BOARD MEMBER PAPARIAN: I don't have the
- 13 Strategic Plan. My recollection is it uses the two terms
- 14 somewhat interchangeably. So what I suggested is that we
- 15 work with those groups to promote additional manufacturer
- 16 responsibility and product stewardship.
- MR. YOUNG: Okay.
- 18 BOARD MEMBER PAPARIAN: And then the only other
- 19 issue I guess it's more of a comment. There is a
- 20 discussion about source reduction and polystyrene being a
- 21 positive for source reduction because it weighs less than
- 22 other packaging. And I'm not sure I quite agree with
- 23 that, but I'm not sure where to go with it, to be honest
- 24 with you. I think for landfill operators, I think they'd
- 25 rather get a cubic yard of something denser than a cubic

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- 1 yard of polystyrene just because their tipping fees would
- 2 be -- takes up less space in the landfill per pound than
- 3 the other stuff.
- 4 I think a lot of the other products, even though
- 5 they are heavier, are more recyclable, some of the paper
- 6 alternatives to polystyrene. Again, they can weigh more
- 7 initially, but they may be a lot easier to recycle and
- 8 there may be some life cycle benefits in comparison. So
- 9 even that's more a comment and I don't know quite what to
- 10 do with it. But I just -- the source reduction segment in
- 11 this report struck me as awkward, given those things.
- 12 MR. YOUNG: Thank you.
- 13 CHAIRPERSON MOULTON-PATTERSON: Would you like to
- 14 move --
- BOARD MEMBER PEACE: No, I have a question.
- 16 Are we going through with a statewide litter
- 17 study, or is that just a suggestion?
- 18 MR. YOUNG: It is a recommendation. The SB 1127
- 19 asked for, among other things, recommendations. So that
- 20 is one of the recommendations that we're making to the
- 21 Legislature that there be -- it doesn't say who, and that
- 22 was purposely omitted. But --
- 23 BOARD MEMBER PEACE: What could a litter study
- 24 show us that we, basically, don't already know about
- 25 litter?

- 1 MR. YOUNG: What we have is some anecdotal
- 2 information and some limited studies -- by limited, I mean
- 3 geographically. There's been not a lot in the way of a
- 4 comprehensive approach done. And part of what it is
- 5 looking for in that report is, indeed, litter comprised of
- 6 various components. What are the best ways to keep those
- 7 components out of the waste stream -- out of the litter
- 8 stream?
- 9 BOARD MEMBER PEACE: Seems to me the best way to
- 10 keep them out of the litter stream is to work with the
- 11 manufacturers in terms of stewardship and responsibility.
- 12 I think it's their responsibility to maybe use less, or
- 13 not to use so much to begin with. Instead of when we get
- 14 something to eat, it's not wrapped in paper, then wrapped
- 15 in a shell, wrapped in a bag, and put in a cardboard box.
- 16 If we can work with the manufacturers and say we don't
- 17 need this much packaging, that would be good. We could
- 18 steer them in the direction of using compostable
- 19 products -- you know, compostable things that would be
- 20 another thing we could work on with them in terms of
- 21 stewardship and their responsibility.
- 22 But I think all of us have to take responsibility
- 23 for litter. I don't think that's the manufacturers'
- 24 responsibility for the way our society has become. I'm
- 25 really upset about it, and I don't know what we can do

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- 1 about it. I mean, just yesterday, I was -- actually,
- 2 Sunday, I was at Target. And I was in the parking lot and
- 3 I was behind a car load of young girls, and they, just out
- 4 their window, threw all their trash out of the window. I
- 5 wanted to get out of my car and wring their necks.
- 6 And how we change that, I don't think we can
- 7 expect the manufacturers to change that. That's something
- 8 we have to change. But it's going to be a hard thing to
- 9 do through education. And I just remember going to my
- 10 kids' high school at lunch time. And after lunch --
- 11 they'd all eat lunch on the grass outside. And after
- 12 lunch, it looked like a dump. There was trash cans
- 13 everywhere, but the kids just left all their stuff all
- 14 over the ground. It's like, you know, when I was in
- 15 school, that was not allowed. How did we get to a point
- 16 today where we say to our kids it's okay to just eat your
- 17 half hamburger and throw it on the grass and not worry
- 18 about putting it in the trash can? Something has really
- 19 gone downhill here.
- I don't think it's all the manufacturers'
- 21 responsibility for the litter we see out there. I think
- 22 it's parents' responsibility, teachers' responsibilities,
- 23 and kids' responsibilities. And we need to think of ways
- 24 to deal with that, instead of thinking it's all
- 25 manufacturers' responsibility.

- 1 MR. YOUNG: Thank you, Board Member Peace.
- 2 Indeed, that sentiment was pretty well echoed by many of
- 3 the stakeholders. One discussed what the current
- 4 situation as far as what is, indeed, littering. But the
- 5 realization also that to a large degree, with the
- 6 exception of things flying out the back of a pickup truck
- 7 or an uncovered load or what have you, a lot of the litter
- 8 situation is, indeed, human behavior.
- 9 That's why on number one on the recommendations
- 10 we have basically a collaborative, coordinated approach on
- 11 litter prevention methods, which amazingly is what's
- 12 embodied in AB 1466 by Assemblyman Koretz at this time,
- 13 which is a collaborative effort among the various state
- 14 entities to have a unified message for litter prevention,
- 15 to take the resources -- rather than Water Board doing
- 16 this message, and DOC, Department of Conservation, doing
- 17 their message and so on, so forth. But bringing everybody
- 18 together and trying to have a common message, so it hits
- 19 home more and more and more, and target those audiences
- 20 that, indeed, are more likely to litter than others.
- 21 So that's an outstanding point. That's what we
- 22 try to embody in Recommendation Number 1, and as well as
- 23 AB 1466, is the idea of there's got to be a better way to
- 24 do this. There's got to be some outreach, some effort,
- 25 some message to get out there.

1 CHAIRPERSON MOULTON-PATTERSON: Thank you,

- 2 Mr. Young.
- 3 Mr. Paparian.
- 4 BOARD MEMBER PAPARIAN: Madam Chair, with the
- 5 change, the added fifth recommendation in the product
- 6 stewardship, I'll move Resolution 2004-73, Consideration
- 7 of Approval of the Report to the Legislature, Polystyrene
- 8 Use and Disposal in California Pursuant to SB 1127.
- 9 BOARD MEMBER PEACE: Second.
- 10 CHAIRPERSON MOULTON-PATTERSON: We have a motion
- 11 Mr. Paparian, seconded by Ms. Peace. Without objection,
- 12 please substitute the previous roll call. Have we had
- 13 another roll call? No. We'd better go ahead and call it.
- 14 SECRETARY WADDELL: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 16 SECRETARY WADDELL: Peace?
- 17 BOARD MEMBER PEACE: Aye.
- 18 SECRETARY WADDELL: Washington?
- BOARD MEMBER WASHINGTON: Aye.
- 20 SECRETARY WADDELL: Moulton-Patterson?
- 21 CHAIRPERSON MOULTON-PATTERSON: Aye.
- I believe we'll take a ten-minute break now.
- 23 (Thereupon a recess was taken.)
- 24 CHAIRPERSON MOULTON-PATTERSON: I'd like to call
- 25 the meeting back to order, please. Thank you.

- 1 We have two people that are here that really will
- 2 not be able to wait until the end of the meeting for our
- 3 usual public comments, so I indicated through Ms. Waddell
- 4 we could hear them now if their comments were brief. I
- 5 have a Dr. Donna Cotner of the West Valley Citizen Air
- 6 Watch followed by Wendy Mezilis. I might not have
- 7 pronounced that right. So Dr. Cotner.
- As you're walking up, ex partes, Ms. Peace.
- 9 BOARD MEMBER PEACE: Yes. I spoke to Judy Weir
- 10 from Madison Materials.
- 11 CHAIRPERSON MOULTON-PATTERSON: I have none.
- 12 Mr. Paparian.
- 13 BOARD MEMBER PAPARIAN: I spoke to Judy Weir and
- 14 Patrick Munoz, both from Madison Materials. And then I
- 15 talked to Ted Smith, Silicon Valley Toxics Coalition,
- 16 regarding SB 20 electronic waste implementation.
- 17 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- Mr. Washington.
- BOARD MEMBER WASHINGTON: I have none.
- 20 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 21 So Dr. Cotner.
- MS. MEZILIS: Actually, I'm Wendy Mezilis. Dr.
- 23 Cotner is going second.
- 24 Good morning. I'm a member of West Valley
- 25 Citizens Air Watch. That group was formed by concerned

- 1 citizens when our local cement plant in Cupertino began a
- 2 trial burning of tires as fuel. Since 1995, we've been
- 3 following this issue.
- 4 And I'd like to thank you for meeting in San
- 5 Jose, because it's so convenient for us. I really
- 6 appreciate that.
- 7 I understand that another study regarding
- 8 incineration of tires as fuel has been proposed. My group
- 9 is opposed to having this study done. I'd like to remind
- 10 you of the recycling hierarchy which is stated in the
- 11 Public Resources Code Section 40051. And I'll read from
- 12 that just a bit.
- "The Board and Local agencies shall do both
- 14 of the following: A, promote the following waste
- 15 management practices in order of priority: One,
- source reduction; two, recycling and composting;
- 17 three, environmentally-safe transformation and
- 18 environmentally-safe land disposal at the
- 19 discretion of the city or county."
- 20 Studies should be aimed at the top of the
- 21 hierarchy, source reduction and recycling.
- 22 Transformation, also known as incineration, is not
- 23 recycling. There are ways to do source reduction and
- 24 recycling. Thank you.
- 25 CHAIRPERSON MOULTON-PATTERSON: Thank you.

- 1 Is Dr. Cotner here?
- MS. MEZILIS: Yes, she is.
- 3 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 4 Good morning.
- DR. COTNER: Good morning. I'm also with West
- 6 Valley Citizens Air Watch. I was a founding member in
- 7 1995 who began the group.
- 8 I have a few questions for you. Is the Board
- 9 aware of the California AB 1756? This is regarding --
- 10 you're all aware of that?
- 11 CHAIRPERSON MOULTON-PATTERSON: Yes. And this is
- 12 public comments right now. Thank you.
- DR. COTNER: Oh, I can't ask you questions?
- 14 CHAIRPERSON MOULTON-PATTERSON: You can ask
- 15 questions, and I'll have Mr. Lee --
- 16 BOARD MEMBER PEACE: The money for the study was
- 17 appropriated before the passage of that bill.
- DR. COTNER: Okay. Do you understand that the
- 19 bill prohibits the Board from expending funds for an
- 20 activity that provides support for research for
- 21 incineration of tires?
- 22 CHAIRPERSON MOULTON-PATTERSON: Yes. Just
- 23 continue on. We'll have Mr. Lee respond.
- DR. COTNER: Okay. So each one of you members is
- 25 aware of that? Okay. So I understand that you're saying

- 1 the study was commissioned before this bill was passed.
- 2 CHAIRPERSON MOULTON-PATTERSON: Yes.
- 3 DR. COTNER: Okay. Would you reject complying
- 4 with the spirit of the law that is passed?
- 5 CHAIRPERSON MOULTON-PATTERSON: We're here to
- 6 take your comments right now. And I afforded you the
- 7 opportunity before the usual time. If you could just give
- 8 us your comments, and we will respond to them when you
- 9 finish.
- DR. COTNER: Okay. So those are all my questions
- 11 that you can respond to later.
- 12 So you've heard the comment about the spirit of
- 13 the law. What about the will of the people as reflected
- 14 in the vote of the Legislature? Are you responsive to
- 15 that? And I also might make you aware of a petition that
- 16 we circulated when we began and we realized there was a
- 17 problem with burning in our community, which is not too
- 18 far from here up in the hills of Cupertino, the Kaiser
- 19 Cement Plant. This petition has over 8,000 signatures on
- 20 it, and it's on file with the Bay Area Air Quality
- 21 Management District. And I will read it to you.
- 22 It says, "As a Santa Clara County resident, I
- am opposed to the plan to burn tires at the
- 24 Kaiser Cement Plant in Cupertino. I count on the
- 25 Air District and the County to protect our air

- 1 and public health. You should not permit
- 2 additional amounts of that dioxin, metals, and
- 3 other toxic chemicals to be omitted in our
- 4 already highly polluted air. Under CEQA statute
- 5 21072(c) and 2167(f), this is a formal request to
- 6 be notified in writing about any and all
- 7 opportunities for public comment and public
- 8 participation regarding the tire burning
- 9 proposal."
- 10 So there are over 8,000 signatures on this
- 11 petition on file with the Air Board for our county. And I
- 12 believe this is a very strong statement of how people feel
- 13 about this issue. And it doesn't make sense to me, and I
- 14 doubt it would make sense to people who signed this
- 15 petition, other people who are not even aware of what the
- 16 Board is proposing to do in this study, that they're
- 17 highly concerned and they would wonder why you would be
- 18 spending \$100,000 in the state. It's our taxpayers' money
- 19 for a study, which, according to you, will be promoting
- 20 tire burning as a means of reducing the landfill.
- 21 So I think you just need to be aware that there
- 22 are a lot of people out there questioning the study and
- 23 trying to get answers from you why you're going ahead with
- 24 it, in spite of what the law says.
- 25 CHAIRPERSON MOULTON-PATTERSON: Thank you, Dr.

- 1 Cotner. And we certainly really appreciate you bringing
- 2 this to our attention. I would really like to give
- 3 Mr. Lee of our staff, head of our Special Waste, a chance
- 4 to respond, but I very much appreciate you bringing this
- 5 to our attention.
- 6 Mr. Lee.
- 7 DEPUTY DIRECTOR LEE: Thank you, Madam Chair. If
- 8 I could provide a brief context to this.
- 9 Last month Board staff held a workshop to receive
- 10 public comment on a draft scope of work for OEHHA to look
- 11 into the public health effects of burning tires. We
- 12 received comments from the West Valley Coalition, among
- 13 others, and basically we advised them at the time we were
- 14 going to take the thing back under reconsideration to
- 15 incorporate their comments.
- 16 It is our plan currently to bring this back
- 17 before the Board in April. The scope of work, again, does
- 18 not propose or promote additional tire burning. Like I
- 19 said, it's to look at the public health impacts of TDF
- 20 burning in the state. So it may provide some additional
- 21 information to help resolve some of the questions and
- 22 concerns that the West Valley Coalition and others have
- 23 brought up.
- 24 CHAIRPERSON MOULTON-PATTERSON: So at this point
- 25 simply a workshop has been held, and it will come before

- 1 our Board in April, is that what you're saying?
- 2 DEPUTY DIRECTOR LEE: I believe the current plan
- 3 is to bring it back at the April Board meeting for the
- 4 consideration of the scope of work.
- 5 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 6 Any other questions?
- 7 Ms. Peace.
- 8 BOARD MEMBER PEACE: I'd just like to say, from
- 9 what I understand, the data is inconclusive on the effects
- 10 of tire burning versus what is burned now, the coal.
- 11 Right now, from what I understand, we're basing a lot of
- 12 this information on old studies. And we want to do the
- 13 study to make sure that maybe tires are actually cleaner
- 14 than the coal they're burning now. I think I'd like to
- 15 know once and for all if that's the case. So I kind of
- 16 think we do need a new study.
- 17 This doesn't mean we're promoting it. There are
- 18 33 million waste tires in this state, and they're hard to
- 19 get rid of. We don't want to do that at the expense of
- 20 the environment. But if it's turned out that we can burn
- 21 them cleaner than what they're burning now, I think this
- 22 is a good thing to do a study on.
- 23 One thing, if we could get Caltrans to use more
- 24 rubberized asphalt concrete, there probably wouldn't be
- 25 any more tires to burn. So maybe your group could push

- 1 Caltrans to uses more rubberized asphalt concrete.
- 2 They're doing it, you know, in Arizona. In fact, the
- 3 citizen groups in Arizona actually pushed the use of
- 4 rubberized asphalt concrete, because it lowers the
- 5 decimals like four to seven decimals lower. It makes
- 6 everything quieter. So if your citizen groups could be
- 7 strong in trying to get our Legislature to -- in fact,
- 8 Lloyd Levine has a spot bill in to require Caltrans to use
- 9 more RAC. I believe right now it's at 15 percent.
- 10 They're going to try to get that higher. It needs to be
- 11 higher. So if your citizen groups can, you know, lobby
- 12 the Legislature over there and say, hey, you know,
- 13 Caltrans needs to do this, then there wouldn't be any
- 14 tires to burn.
- DR. COTNER: I agree totally.
- 16 CHAIRPERSON MOULTON-PATTERSON: I do agree with
- 17 Ms. Peace, that definitely if you can lobby the
- 18 Legislature -- and hopefully they can have more support
- 19 than we have with Caltrans. We have been over there.
- 20 We're working very hard, but it's very slow to change.
- 21 The report, I certainly have an open mind on this
- 22 at this time, but it's my thought that this could show
- 23 conclusively exactly what Dr. Cotner and others are
- 24 saying; is that correct?
- DEPUTY DIRECTOR LEE: That's our expectation,

- 1 Madam Chair, with the idea the study IS to be an objective
- 2 one, hopefully provide some a degree of clarity, you know,
- 3 on the competing opinions with regards to the public
- 4 health impacts of tire burning. So hopefully, it would
- 5 shed some additional light in that regard.
- I certainly concur with Ms. Peace's remarks and
- 7 yours, Madam Chair, that we can certainly see the RAC
- 8 usage as being one of the main areas we need to pursue
- 9 more vigorously. As Mr. Paparian alluded to a little bit
- 10 earlier with regards to a diversion issue, it's something
- 11 we need to be particularly aggressive on this in
- 12 particular area to advance the RAC cause.
- 13 CHAIRPERSON MOULTON-PATTERSON: Mr. Lee, has the
- 14 Governor appointed the new Caltrans director yet?
- 15 DEPUTY DIRECTOR LEE: I do not believe. We do
- 16 have a Caltrans member in the audience speaking about
- 17 another item, and we probably can put that question to
- 18 him. He might have the latest information on that.
- 19 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 20 much. And thank you for coming, and we appreciate your
- 21 comments.
- 22 BOARD MEMBER PAPARIAN: Madam Chair, just
- 23 briefly.
- 24 CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.
- 25 BOARD MEMBER PAPARIAN: Thank you.

- 1 The witness suggested legal issues involving the
- 2 expenditure of this money. I think when this comes back
- 3 before us next month, the Legal Office ought to be
- 4 prepared to, you know, tell us one way or another what the
- 5 answers are there. And I don't know that you want to do
- 6 that right now. But when this item comes before us, we
- 7 ought to know one way or another whether there are legal
- 8 issues involving the expenditure of this money.
- 9 DR. COTNER: Can I make one more comment?
- 10 CHAIRPERSON MOULTON-PATTERSON: Very briefly. We
- 11 have a full agenda.
- 12 DR. COTNER: Probably, you're legally within your
- 13 rights to go ahead with the study, because it was
- 14 commissioned before the law. My question is the spirit of
- 15 the law. There's a spirit there. The Legislature has
- 16 said they don't want this. The people don't want it. Why
- 17 waste the money on something that you agree is not the
- 18 best use? You have all kinds of other ways to recycle and
- 19 reuse tires, which you're well aware of. And why are we
- 20 wasting money on something like this? So it's the spirit
- 21 of the law. Even if your Legal Department says, fine, you
- 22 know, you're squeaked by --
- 23 CHAIRPERSON MOULTON-PATTERSON: We understand.
- 24 DR. COTNER: One more quick question. Maybe you
- 25 can get back to us on this, not at this meeting. Who

- 1 actually originated this study, and who's responsible for
- 2 the idea behind starting this study in the first place? I
- 3 wanted to know that.
- 4 CHAIRPERSON MOULTON-PATTERSON: We'll certainly
- 5 look into that. Will you be able to be at our April Board
- 6 meeting?
- 7 THE WITNESS: I'm not sure.
- 8 CHAIRPERSON MOULTON-PATTERSON: Thank you. We
- 9 certainly take written comment too, if you'd like to
- 10 submit something.
- DR. COTNER: Thank you very much.
- 12 BOARD MEMBER PEACE: Thank you. We do share your
- 13 concerns. We're all concerned about air quality.
- 14 CHAIRPERSON MOULTON-PATTERSON: Item Number 13.
- 15 DEPUTY DIRECTOR SCHIAVO: Good morning. Pat
- 16 Schiavo of the Diversion, Planning, and Local Assistance
- 17 Division. And Item 13 is Consideration of a Model
- 18 Construction and Demolition Diversion Ordinance. And
- 19 Terri Edwards will present this item.
- 20 MS. EDWARDS: Good morning, Madam Chair and Board
- 21 members.
- 22 Senate Bill 1374 carried by Senator Kuehl in 2002
- 23 required the Board to develop and adopt a model
- 24 Construction and Demolition C&D Diversion Ordinance to
- 25 provide jurisdictions with the tool to assist them with

- 1 diverting C&D waste. C&D waste can be a significant
- 2 portion of a jurisdiction's waste stream.
- 3 The legislation does not require jurisdiction to
- 4 adopt the Board's model or to adopt their own C&D
- 5 Diversion Ordinance. However, since C&D waste can be a
- 6 significant portion of a jurisdiction's waste stream, the
- 7 Board's tools and models will be helpful to many
- 8 jurisdictions.
- 9 In addition, Senate Bill 1374 added a new set of
- 10 circumstances related to C&D diversion to those previously
- 11 included in PRC Section 41850 that the Board shall
- 12 consider when determining whether to impose a fine on a
- 13 jurisdiction that has failed to implement its source
- 14 reduction and recycling element, or its SREE.
- 15 Specifically, if a jurisdiction has been issued a
- 16 compliance order for failure to implement its SREE and has
- 17 failed to meet the requirements of that order, and has
- 18 reported to the Board that C&D waste is at least a
- 19 moderately significant portion of its waste stream, the
- 20 Board shall include in its consideration whether the
- 21 jurisdiction has taken any action to divert that C&D
- 22 waste. The action could be adopting its own C&D Diversion
- 23 Ordinance, adopting the Board's model ordinance, or
- 24 implementing another program to encourage or require the
- 25 diversion of C&D waste.

- 1 Senate Bill 1374 also required Board staff to
- 2 consult with representatives of specific groups while
- 3 developing the model ordinance. Staff consulted with
- 4 those groups and others, including jurisdictions, League
- 5 of California Cities, Rural Council of Rural Counties,
- 6 California State Association of Counties, waste industry
- 7 representatives, C&D recyclers, and the building
- 8 construction materials industry. Staff from the Board's
- 9 Office of Local Assistance and the Markets Division also
- 10 reviewed many C&D Diversion Ordinances from around the
- 11 state the jurisdictions were already implementing, and
- 12 based on the model on those sections that were most
- 13 frequently used, as well as on the feedback received from
- 14 potential stakeholders.
- Much of the feedback staff received was more
- 16 related to how to develop and implement an ordinance than
- 17 what should be in an ordinance. Staff incorporated the
- 18 advice provided by the stakeholders into a web-based
- 19 information page on the C&D diversion methods, including
- 20 ordinances. This information will be published on the
- 21 Board's website in April.
- 22 Senate Bill 1374 also required the Board to make
- 23 the draft model ordinance available for public comment
- 24 prior to final adoption. Board staff noticed the draft
- 25 model for public review and comment for the required

- 1 30 days from late December 2003 through January 2004.
- 2 Staff received nearly 100 individual comments from 21
- 3 interested parties, including jurisdictions, waste
- 4 management representatives, and the demolition industry.
- 5 Attachment 2 is the summary of the comments received.
- 6 The comments were mostly positive and provided
- 7 constructive suggestions for improvement. Staff revised
- 8 the draft model to reflect the comments received and/or
- 9 addressed the comments in the corresponding web-based
- 10 information page.
- 11 Attachment 1 is the revised version of the model
- 12 ordinance. You will see we have included 13 separate
- 13 sections in the model. Again, these were based on
- 14 existing ordinances already being implemented around the
- 15 state. To provide the model with maximum flexibility,
- 16 staff has included the most frequently used section in
- 17 existing ordinances, several options for threshold option,
- 18 and many fill in the blanks to allow a jurisdiction to
- 19 tailor the model to fit their own particular
- 20 circumstances.
- 21 For example, in the threshold section, there are
- 22 three options to choose from; one based on project costs,
- 23 one based on square footage, and a progressive threshold
- 24 option that would allow a jurisdiction to lower the
- 25 threshold over time to cover more projects.

- 1 It will be up to a jurisdiction to determine the
- 2 kind and size of project that would come under their
- 3 ordinance and to fill in the blanks provided to specify
- 4 the threshold dollar or square footage amount they choose.
- 5 Staff has also included a note to jurisdiction in several
- 6 sections of the ordinance to provide specific guidance on
- 7 those sections.
- 8 In addition, to take advantage of all the
- 9 information provided by interested parties during the
- 10 models' development that has been incorporated into the
- 11 information page, each section of the model will have a
- 12 direct link corresponding back to the section on the
- 13 information page. Both the model and the information page
- 14 will be available on Board's website after Board adoption
- 15 of the model.
- 16 Board staff believes the model ordinance as
- 17 proposed reflects the interests of various stakeholders
- 18 who participated in the model's development, and that
- 19 model will be a valuable and flexible tool for
- 20 jurisdictions that desire to adopt a C&D diversion
- 21 ordinance.
- 22 Lastly, Board staff will be conducting a public
- 23 workshop tentatively set for early June on the model and
- 24 the information page and how the two tools can and should
- 25 be used together. Panelists with expertise on C&D

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- 1 diversion will also be invited to share their experiences
- 2 with C&D diversion ordinance. The workshop will be in
- 3 Sacramento and will be broadcast over the web.
- 4 That concludes my presentation. Are there any
- 5 questions?
- 6 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 7 Questions, Board members?
- 8 Ms. Peace.
- 9 BOARD MEMBER PEACE: I really don't have any
- 10 questions. C&D is still such a large part of the waste
- 11 stream that this is important. It's about time. This
- 12 needs to be done.
- 13 I think the only concern I've heard from some of
- 14 the demolition and construction people are that with every
- 15 jurisdiction being able to have a different model, that
- 16 could be very confusing for them to operate. I mean, how
- 17 much of a concern is this really? Is there anything we
- 18 can do about it?
- 19 MS. EDWARDS: Actually, we do address that in the
- 20 information page, because one of the things we found out
- 21 in talking to various stakeholders is that it's important
- 22 for ordinances to be similar within a county or even a
- 23 region. And it's just a lot easier to comply if it's
- 24 similar within that area. So the information page does
- 25 cover that.

- 1 BOARD MEMBER PEACE: Okay. Thank you.
- 2 CHAIRPERSON MOULTON-PATTERSON: Thank you. I
- 3 know Mr. Paparian wants to speak, too.
- 4 I just want to say I'm really glad to see this
- 5 coming forward. I know four years ago when I spoke to the
- 6 League of Cities they were very anxious for this to
- 7 happen. And I guess it took a Senate bill to get us to do
- 8 it, but I think it's a good thing. And I think you've
- 9 done a good job on it.
- 10 Mr. Paparian.
- 11 BOARD MEMBER PAPARIAN: Yeah. I agree this is
- 12 really an outstanding effort.
- 13 In terms of the -- as it is right now, it's up to
- 14 the localities whether they want to adopt the ordinance or
- 15 not, obviously?
- MS. EDWARDS: Correct.
- 17 BOARD MEMBER PAPARIAN: Do we have any additional
- 18 tools of encouragement that we can use, perhaps, when they
- 19 come up for, you know, 939 extensions or reviews or in
- 20 other ways? Are there other things we could do to
- 21 encourage local governments to adopt this that might not
- 22 otherwise be adopting them?
- 23 DEPUTY DIRECTOR SCHIAVO: Actually, through the
- 24 time extension process, that's one way. Because what we
- 25 do when jurisdictions come forward with a time extension

- 1 is they have to lay out what their barriers are, the major
- 2 pieces of the waste stream they're trying to divert. And
- 3 in that process, we have the opportunity to direct them
- 4 through the C&D material types to implement an ordinance.
- 5 Also if they're getting closer to a compliance order, part
- 6 of the process is for us to go out and to assess their
- 7 waste stream and to look at programs they should
- 8 appropriately be implementing. So we can promote it that
- 9 way.
- 10 We're planning on trying to get out through our
- 11 website, as well as public comment, a contact trying to
- 12 get out into the field to promote the ordinance process.
- 13 As Terri mentioned, we want to promote it through regions
- 14 and counties so we can have as much similarity as
- 15 possible. And we're going to be having the workshop in
- 16 June to really kick that off.
- 17 BOARD MEMBER PAPARIAN: Okay. Great. Obviously,
- 18 you're already thinking a lot about this. I think this is
- 19 an example of the sort of thing I was mentioning earlier,
- 20 what are the additional things we can do that we might not
- 21 otherwise be doing. And perhaps as the staff talks about
- 22 this, you might come up with additional ways we can
- 23 promote the adoption of comparable ordinances.
- 24 BOARD MEMBER WASHINGTON: Madam Chair.
- 25 CHAIRPERSON MOULTON-PATTERSON: Mr. Washington.

- 1 BOARD MEMBER WASHINGTON: Just a comment toward
- 2 the information webpage. I know that you get to our local
- 3 governments, but I hope you will make it user-friendly for
- 4 stakeholders and all to be able to get on there and find
- 5 information that we can move along with this process.
- 6 DEPUTY DIRECTOR SCHIAVO: Exactly. They played a
- 7 big part in putting this together as well.
- 8 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 9 Is Mr. Bartillo still here that spoke with us
- 10 earlier?
- 11 EXECUTIVE DIRECTOR LEARY: Madam Chair, he needed
- 12 to leave, but he asked me to pass on to the Board that he
- 13 would speak in support of the staff proposal on this model
- 14 ordinance.
- 15 CHAIRPERSON MOULTON-PATTERSON: Right. I see on
- 16 comments, "supports staff, great job with open process."
- 17 He wanted that to be heard. Okay. Thank you.
- 18 Mr. Paparian.
- 19 BOARD MEMBER PAPARIAN: Madam Chair, I'd like to
- 20 move Resolution 2004-84, Consideration of the Model
- 21 Construction and Demolition Diversion Ordinance.
- BOARD MEMBER PEACE: Second.
- 23 CHAIRPERSON MOULTON-PATTERSON: Motion by
- 24 Mr. Paparian, seconded by Ms. Peace. Please substitute
- 25 the previous roll call without objection.

- 1 At this time, Item 14, which is Consideration of
- 2 the Tire Care Education Project and Participation in
- 3 National Tire Safety Week has been -- we've had a request
- 4 by the Executive Director to pull this item.
- 5 And any comment, Mr. Leary?
- 6 I mean --
- 7 EXECUTIVE DIRECTOR LEARY: No, Madam Chair. We
- 8 came to realize it wasn't fully cooked. We'd like to
- 9 bring it back.
- 10 CHAIRPERSON MOULTON-PATTERSON: Great. So we're
- 11 going to be hearing Items Number 17 and 18 at this point.
- 12 Mr. Lee, Special Waste.
- DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 14 I'll just provide a brief introduction to this item. Item
- 15 17 is presentation of draft report entitled "Best
- 16 Management Practice for E-waste Collection, "Fiscal Year
- 17 2001-2002, contract number IWM-C-182.
- 18 It's going to be an oral presentation. Staff
- 19 member Matt McCarron will make the presentation and also
- 20 introduce the contractor.
- 21 Matt.
- 22 MR. McCARRON: Good morning, Madam Chair and
- 23 Board members.
- 24 CHAIRPERSON MOULTON-PATTERSON: Good morning.
- MR. McCARRON: This contract has followed on

- 1 after several other efforts the Board had done when we
- 2 discovered more of the magnitude of the e-waste problem
- 3 with our baseline study. We know we needed to try to get
- 4 some more organization into best management practices for
- 5 local government and other jurisdictions to help collect
- 6 the material.
- 7 As we started this process, we found two
- 8 legislative seasons had come through this, and we tried to
- 9 marry the efforts of the best management practices into
- 10 the directions of SB 20 and SB 1523. There is a couple of
- 11 things that we emphasized within the best management
- 12 practices that try to echo the concerns of exporting
- 13 materials outside the country and try to build that due
- 14 diligence into the contract.
- 15 So with that, and in interest of time, I'm going
- 16 to bring up our contractor, Sharon Dow of Santa Clara
- 17 County, who put together this contract for us and did all
- 18 the leg work. We do have an outreach plan for this.
- 19 Starting next week at the Household Hazardous Waste
- 20 Conference, one of our many target audiences for
- 21 collecting a lot of the e-waste.
- One thing I want to mention is that one thing SB
- 23 20 does is it brings computer monitors and video displays
- 24 devices to a program where they can get payment for. What
- 25 comes with these monitors is a lot of other e-waste that

- 1 local governments will be collecting and diverting for
- 2 recycling. So with that in mind, we're going to see a lot
- 3 more material coming through the local government.
- 4 With that, I'll bring up Sharon Dow, who's with
- 5 Santa Clara County Department of Environmental Health, who
- 6 has been working in this field for over 14 years. And
- 7 it's kind of an appropriate venue in the City of San Jose
- 8 where she comes from, and it's the heart of a lot of
- 9 electronic equipment that has been developed is now going
- 10 to be managed here.
- 11 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- Ms. Dow.
- 13 (Thereupon an overhead presentation was
- 14 presented as follows.)
- MS. DOW: Thank you for having me.
- --o0o--
- 17 MS. DOW: Today I'm going to be talking some
- 18 about the project background, special e-waste challenges,
- 19 universal waste liabilities, recycler selection, and
- 20 elements of program planning and operation that were
- 21 included in best management programs.
- --000--
- MS. DOW: In May of 2002, the California
- 24 Integrated Waste Management Board surveyed local
- 25 governments to find out what assistance needs they had for

- 1 CRT recycling programs. They talked to CUPAs, LEAs,
- 2 recyclers, landfills, solid waste operators, and solid
- 3 waste haulers. The survey asked participants about a
- 4 number of issues and concerns including regulations,
- 5 illegal dumping, collection, storage, transportation,
- 6 education, and markets, environmental safeguards, and
- 7 finance.
- 8 --000--
- 9 MS. DOW: Of these, the top issues were finance,
- 10 environmentally-sound management, and the need for
- 11 guidance documents. Everybody agreed that CRT recycling
- 12 costs could not be absorbed into household hazardous waste
- 13 or solid waste budgets. Of the many respondents that
- 14 charge for CRT recycling, most of them were not covering
- 15 their full costs for the program and believe that there
- 16 was a relationship to illegal disposal, which is
- 17 especially a problem in the rural areas.
- 18 Local government is very concerned about
- 19 environmental compliance of their recyclers and their down
- 20 stream processes. It's difficult to track recycling,
- 21 because the materials often leave the state or the
- 22 country.
- --000--
- 24 MS. DOW: E-waste presents a number of
- 25 significant challenges. It's a very high volume material

- 1 that's both heavy and bulky. It's a very diverse material
- 2 mix. Our facilities were never designed to take in the
- 3 kind of volume we're anticipating getting. Finally, the
- 4 amount of materials that need to be specially managed is
- 5 continuing to grow.
- 6 --000--
- 7 MS. DOW: Universal waste regulations were
- 8 designed to increase recycling rates by reducing
- 9 regulatory requirements for collection and for
- 10 transportation. This makes good sense, because intact
- 11 electronics waste poses minimal health and safety risks.
- 12 The regulations -- the e-waste regulations have been
- 13 streamlined to --
- --o0o--
- MS. DOW: -- allow notification instead of
- 16 permit, no EPA ID number, a longer accumulation and
- 17 storage time, use of a common carrier instead of a
- 18 hazard's waste hauler, simplified container and recycler
- 19 labeling, and use of a bill of lading rather than
- 20 hazardous waste manifest.
- --000--
- MS. DOW: If universal waste is not properly
- 23 recycled, it is legally considered hazardous waste and is
- 24 subject to full regulatory requirements. When government
- 25 agencies accept universal waste from their residents, they

- 1 take on hazardous waste generator status and
- 2 responsibility. Therefore, government can be held
- 3 responsible if the recycling vendor does not properly
- 4 manage the e-waste.
- 5 A bill of sale or a transfer of title does not
- 6 sever cradle to grave responsibility. And a certificate
- 7 of recycling is only as good as the information it has on
- 8 it about how and when your waste was recycled. And it
- 9 isn't a regulated document. Long-term liability for
- 10 e-waste management needs to be a primary public agency
- 11 concern.
- --000--
- 13 MS. DOW: The e-waste leaving a collection site
- 14 goes through a number of hands before reaching its final
- 15 end markets. It is the responsibility of the generator to
- 16 understand who will be handling the e-waste and what
- 17 processing will be used from the time it leaves the
- 18 collection site until it reaches the end market. The
- 19 recycling contract is the mechanism for ensuring that the
- 20 reporting to the final destination is done and that the
- 21 contractor knows the fate of the electronic waste.
- 22 The types of e-waste management activities are
- 23 described in the e-waste best management practices. The
- 24 broker is the buyer or seller of equipment and may not
- 25 actually take physical possession of the materials. In

- 1 the waste management hierarchy, reuse is the highest
- 2 level.
- 3 However, what e-waste collection programs have
- 4 found is that there is very little reusable material
- 5 that's collected. And this is because residents tend to
- 6 hang on to their material for a couple of years before
- 7 they think of recycling.
- 8 So even if it's not feasible economically to
- 9 refurbish a computer, there are valuable components that
- 10 can be taken out and these include memory, disc drives,
- 11 circuit boards, and micro-processor chips. After the
- 12 reusable parts have been taken out, there's a large volume
- 13 and quantity of other materials to be managed. The
- 14 equipment must be segregated by material type in order to
- 15 gain any further value. So for material recovery,
- 16 hazardous components such as batteries are removed, and
- 17 the material is shredded or ground and further segregated
- 18 by magnets, eddy currents, wind sifting, or other
- 19 techniques. These processes yield iron, aluminum, cooper,
- 20 glass, plastic, ceramics, and composite material metal
- 21 granules. Recycling has still not occurred until the end
- 22 market consumer is identified and the product can go back
- 23 into the manufacturer of the new equipment.
- --000--
- MS. DOW: Selection of an e-waste recycler is

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- 1 critical. With hazardous waste, low bid is not always the
- 2 best bid. The guidelines have a section outlining the
- 3 request for proposal process. The BMPs recommend asking
- 4 about regulatory compliance, insurance and
- 5 indemnification, evidence of closure plans and financial
- 6 assurance, and recent certified financial audits. This
- 7 information should be supplied for the contractor and all
- 8 the subcontractors who will be involved with dismantling,
- 9 selling, reusing, and recycling materials.
- 10 It's also important to specify the required
- 11 mechanisms for downstream tracking. And in the
- 12 contracting process, local government has a good
- 13 opportunity to promote sound environmental management
- 14 systems.
- 15 Environmental management systems are voluntary
- 16 programs where recyclers are evaluated by independent
- 17 third-party auditors. An EMS program could certify
- 18 e-waste recyclers and would augment regulatory compliance
- 19 inspections. An independent audit structure to a
- 20 consensus standard would ensure a level playing field
- 21 among recycling vendors and would provide local government
- 22 with a level of insurance of proper downstream management.
- 23 Within an effective third-party certification process,
- 24 auditors would look at regulatory compliance,
- 25 environmental impacts --

1 --000--

- 2 MS. DOW: -- downstream material tracking and
- 3 business practices.
- 4 --000--
- 5 MS. DOW: Local government will definitely play a
- 6 role in diversion of hazardous electronics from landfills.
- 7 It is likely that e-waste collection will be delegated to
- 8 household hazardous waste programs, landfills, transfer
- 9 stations, recycling centers, or solid waste haulers.
- 10 --00o--
- 11 MS. DOW: E-waste collection programs are the
- 12 ones primarily that are currently being used to collect
- 13 other kinds of special waste. The BMP documents look at
- 14 the pros and cons of each kind of collection model. The
- 15 best model for a particular community will depend on their
- 16 existing infrastructure, their level of expertise in solid
- 17 and hazardous waste management and the level of service
- 18 the community is currently receiving for other kinds of
- 19 special wastes.
- --000--
- 21 MS. DOW: The BNP guidelines go through each step
- 22 that must be considered when planning e-waste collection.
- 23 Some of these are site selection and layout, staffing and
- 24 training, collection equipment needs, estimation of
- 25 participation, and cost controls.

1	000
2	MS. DOW: A section of the document focuses on
3	public education and what to include in the outreach
4	message. The guide also discusses the relationships
5	between convenience of collection, participation rates,
6	and the level of outreach needed.
7	000
8	MS. DOW: The report also talks about data
9	collection and reporting. The California reporting
10	requirements are outlined, and a recommendation is made
11	that report development could be a contract requirement.
12	000
13	MS. DOW: Other uses of the collected data
14	include contract management, stakeholder reports, program
15	evaluation, and comparison to other programs. Reporting
16	event results back to the public is an excellent
17	educational opportunity that provides positive feedback to
18	the participants. They need to know that the results of
19	their actions are making a significant difference.
20	000
21	MS. DOW: Some of the operational considerations
22	discussed are general site procedures, personal protective
23	equipment, on-site segregation and storage, packaging and
24	transportation, and recycling certificates and tracking
25	documentation.

1 --000--

- 2 MS. DOW: While I was putting this document
- 3 together, I realized that local government has a grave
- 4 responsibility in managing the e-waste generated by its
- 5 residents. And tracking the documentation is really about
- 6 the only way government has to assure that its wastes are
- 7 being properly managed. Selecting a recycling contractor
- 8 and setting specifications is, in my opinion, the most
- 9 critical part of e-waste management. This process could
- 10 be made easier if a mechanism were developed for local
- 11 governments to share environmental compliance results.
- 12 And a third-party environmental management certification
- 13 process could provide this kind of mechanism.
- 14 --000--
- MS. DOW: Thank you.
- 16 CHAIRPERSON MOULTON-PATTERSON: That concludes
- 17 your report, Ms. Dow? Thank you very much.
- 18 Any questions from the staff?
- 19 Mr. Paparian.
- 20 BOARD MEMBER PAPARIAN: I just want to complement
- 21 Ms. Dow. I think this is an outstanding effort. I know
- 22 it's been hard to pull this report together, and I think
- 23 it's a really great compilation of the issues involved.
- 24 And I think it will be very, very helpful for local
- 25 governments throughout the state. So thank you very much.

1 CHAIRPERSON MOULTON-PATTERSON: Thank you. It

- 2 was very informative.
- 3 Okay. That takes us to item 18.
- 4 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 5 Item 18 is the Status Report on the
- 6 Implementation of SB 20, the Electronic Waste Recycling
- 7 Act of 2003. This continues the series of meetings that I
- 8 guess were initiated last month to kind of brief the Board
- 9 on activities in the SB 20 program. Shirley Willd-Wagner
- 10 and staff will make the presentation.
- 11 (Thereupon an overhead presentation was
- 12 presented as follows.)
- MS. WILLD-WAGNER: Good, I guess, afternoon now,
- 14 Madam Chair and Board members. And thanks to Sharon for
- 15 providing some context for this item. As you know, it's
- 16 been nearly six months since SB 20, the Electronic Waste
- 17 Recycling Act, was passed into law, and lots of things
- 18 have been happening. We've been really proceeding --
- 19 staff at the Waste Board had been proceeding on three
- 20 different fronts. One is the fee collection and
- 21 negotiating for the fee collection of the fee -- the
- 22 advanced recycling fee from the retailers throughout the
- 23 state.
- 24 Second is the public awareness and outreach. And
- 25 one of the focuses will be on the retailers or actually

- 1 the face of the program collecting that fee from the
- 2 consumers. And you will see some scopes of work for both
- 3 of those two efforts in a later item on today's agenda.
- 4 The third front -- and obviously these are very
- 5 interdependent, is the regulatory development, and that's
- 6 what the E-team has really been working on the last few
- 7 months.
- 8 --000--
- 9 MS. WILLD-WAGNER: We're getting pretty close to
- 10 a package that we'll bring to you next month summarizing
- 11 the regulations to implement SB 20.
- 12 Today we want to show you what those regulations
- 13 will look like and highlight some areas of remaining
- 14 concern for your input involvement. Particularly, we're
- 15 looking at the payment issue of payments to recyclers and
- 16 collectors throughout the state, the out-of-state
- 17 recycling issue and possible payment to out-of-state
- 18 recyclers, and then the issue on the manufacturer
- 19 reporting area of aggregate reporting versus individual
- 20 reporting. These some of the areas we'll highlight
- 21 through today's presentation and perhaps get some input
- 22 from you.
- 23 Stakeholders have been a very integral of our
- 24 whole development of the regulatory package. And the
- 25 package we bring forward next month will probably not have

- 1 100 percent consensus. But I do believe we've had an
- 2 opportunity to really work with the stakeholders and
- 3 solicit their input.
- 4 --000--
- 5 MS. WILLD-WAGNER: Our thinking has changed
- 6 significantly as a result of the input from the
- 7 stakeholders. This is just a real brief summary of what
- 8 we've been up to for the last few months. You've seen
- 9 these items before. We had four stakeholder workshops to
- 10 date. We have another one April 2nd. The list serve
- 11 distribution list, the e-mail distribution list, and the
- 12 website coordination have been other avenues for
- 13 soliciting input from stakeholders. We actually have a
- 14 part on the website where we post input that we've had and
- 15 comments on the various issues we're discussing, so
- 16 everybody can see how the benefit of looking at other
- 17 stakeholder input is necessary also. I think that's been
- 18 really important and helpful to encourage you to look at
- 19 that electronic web site under stakeholder workshop, and
- 20 you'll see what some of the input has been.
- 21 --000--
- MS. WILLD-WAGNER: I'd like to give you a little
- 23 bit of update on what's happened since we last spoke last
- 24 month since the February item. As promised, the
- 25 Department of Toxics Substances issued a press release

- 1 March 1st discussing possible new covered
- 2 products. Their Hazardous Materials Laboratory did
- 3 testing on the liquid crystal display, or LCD monitors,
- 4 and the laptop computers. Both of these were found to
- 5 exceed California's hazardous waste threshold, which for
- 6 us means they will be charged the fee of the retail sale.
- 7 More devices will be covered under our Electronic Waste
- 8 Program we're designing.
- 9 Senate Bill 50 by Senator Sher has been
- 10 introduced. I think you're all aware this is some cleanup
- 11 legislation that may address some of the issues of concern
- 12 in SB 20. I know he's working closely with stakeholders,
- 13 and we continue the discussion with stakeholders on SB 50.
- 14 And of course, our Legislative Affairs Office is involved
- 15 with that one. And there has been no definitive solution
- 16 to the fee collection issue, but we're working hard to
- 17 straighten that one out.
- 18 --000--
- 19 MS. WILLD-WAGNER: These next three slides are an
- 20 exact duplicate from the February item. Since the Board
- 21 members here are the same, I'll just very briefly note
- 22 March 23rd, we will post our draft emergency regulations.
- 23 April 2nd, as I said, is another stakeholder workshop.
- 24 And next month we'll bring to you the emergency
- 25 regulations for your consideration.

1 As we go through some of the items today, we all

- 2 want to remember that the emergency regulations are
- 3 something to help us get the program started, and we fully
- 4 expected that adjustments will be made over the next
- 5 couple of years as we learn a little bit more about what
- 6 the actual collection rate is for the electronic waste
- 7 items and other things that might affect us and how SB 50
- 8 also fits in. So over the next few years, we expect to
- 9 promulgate full regulations and probably have some
- 10 adjustments in the emergency regs.
- 11 --00o--
- 12 MS. WILLD-WAGNER: Key elements, I still have
- 13 this slide on the key elements. I don't think we need to
- 14 go through this. It's basically a collection of a fee and
- 15 Board payments to collectors and recyclers. We'll go
- 16 through some of the details. Unless you have any
- 17 questions, I'll flip through here.
- --o0o--
- 19 MS. WILLD-WAGNER: These are the milestone dates.
- 20 April 1st is right around the corner, where manufacturers
- 21 need to notify the retailers of the products that are
- 22 covered under the bill. And July 1st is pretty darn close
- 23 around the corner also, when we have to establish -- the
- 24 Board has to establish a payment schedule. We'll do that
- 25 through the regulation process. The one I like to keep in

- 1 mind that guides me as we get too bogged down in the
- 2 day-the-day work is the December 31st, 2007, target date
- 3 to eliminate those stockpiles in the garages and
- 4 throughout the state.
- 5 --000--
- 6 MS. WILLD-WAGNER: So with that context, I'll
- 7 introduce Jeff Hunts to talk about some of the specifics
- 8 on the overview of the payment system model.
- 9 BOARD MEMBER WASHINGTON: Just before you do
- 10 that, the emergency regs, seems to me that you put a lot
- 11 of effort to get these emergency regs done. What's the
- 12 problem with going the regular regs versus emergency regs?
- 13 MS. WILLD-WAGNER: We have been putting a lot of
- 14 effort -- you're right, Member Washington -- into getting
- 15 the stakeholder involvement. This bill effects so many
- 16 stakeholders in so many ways. We really wanted to try to
- 17 take their input. So we put a lot of effort in the
- 18 emergency reg process.
- 19 I think the reason that we haven't moved forward
- 20 with the full reg process is primarily because of
- 21 uncertainty, as I mentioned a few things we may do under
- 22 Senate Bill 50, if that gets approved, and perhaps the
- 23 payment rates so we can actually collect the data we need
- 24 to adjust the payment schedules in the future.
- 25 BOARD MEMBER WASHINGTON: Got it. Thank you.

1 CHAIRPERSON MOULTON-PATTERSON: Thank you.

- 2 Mr. Hunts.
- 3 (Thereupon an overhead presentation was
- 4 presented as follows.)
- 5 MR. HUNTS: Good afternoon Madam Chair, Board
- 6 members. My name is Jeff Hunts. I'm usually working in a
- 7 Waste Prevention and Market Development Division, but of
- 8 late it seems it's been e-waste all the time. I'd like to
- 9 acknowledge my colleague -- outstanding colleague, John
- 10 Sitts, who's not here today, who's back in Sacramento
- 11 putting the final touches on the payment system
- 12 regulations. And that's what I'm here today to give an
- 13 overview of.
- 14 --000--
- MR. HUNTS: As you know, SB 20 provides for
- 16 payments from the State of California into the collection
- 17 and recycling system for electronics for certain
- 18 electronic waste, specifically CRTs and other video
- 19 displays. This recovery and recycling payment system
- 20 should foster efficient, affordable, and accessible
- 21 recycling opportunities. As of March 1st, what DTSC is
- 22 finding is the LCD monitors and laptops exhibit the
- 23 characteristics of hazardous waste. We know this system
- 24 must accommodate products beyond CRTs. As we reported
- 25 last month in our update, the model that staff is

- 1 proposing would be one where recyclers -- the Board would
- 2 make payment to recyclers to and through recyclers, and
- 3 those authorized recyclers would pay authorized collectors
- 4 at least a statewide recovery rate on all the covered
- 5 electronic wastes that are delivered.
- --000--
- 7 MR. HUNTS: The Waste Board, in turn, would pay
- 8 approved recyclers a combined recovery and recycling
- 9 payment for only those covered electronic wastes that are
- 10 actually recycled or cancelled. We'll talk about
- 11 canceling in a moment. Recyclers would not be paid for
- 12 those covered electronic wastes that are ultimately
- 13 refurbished or reused or exported intact. And aside from
- 14 the requirement to pay collectors at a minimum rate,
- 15 collection rate, recovery rate, there would really be no
- 16 other significant financial restrictions between
- 17 collectors and recyclers, so they can strike their own
- 18 business deals.
- --o0o--
- 20 MR. HUNTS: The recovery payment rates --
- 21 recovery and recycling payment rates, these rates have
- 22 kind of taken on a life of their own. We'll continue to
- 23 use the 20 and 28 cents here. These rates were initially
- 24 put out for discussion. Staff developed these numbers
- 25 based on cost models and surveys that have been conducted

- 1 over the last two years. We think they're pretty good
- 2 numbers. On the recovery payment side of approximately 20
- 3 cents a pound, that represents a combination of 15 cents
- 4 for the collection costs and 5 cents per pound for
- 5 transportation. And we're proposing possibly an
- 6 alternative payment per device alternative that could be
- 7 paid from recyclers to collectors if there is mutual
- 8 agreement.
- 9 The recycling payments at approximately 28 cents
- 10 per pound, that represents the cost of processing covered
- 11 electronic waste through the shredding, crushing, or
- 12 dismantling to bare components. And this 28 cents per
- 13 pound payment may be calculated using a conversion factor,
- 14 since once the materials have been canceled, the various
- 15 components have gone their own separate ways. Staff is
- 16 developing a model which would perhaps take the weight of
- 17 bare CRTs and apply a conversion factor to get back to
- 18 what the average per device weight would be.
- 19 And as I said, these rates which were initially
- 20 intended for discussion purposes were based on cost models
- 21 drawing from NEPSI, the National Electronic Product
- 22 Stewardship Initiative, as well as statewide surveys that
- 23 have been conducted by staff.
- 24 Want to note there has been some concern these
- 25 rates might be high, depending on where you sit. Some

- 1 people think these rates are low. Staff continues to look
- 2 at that, and we'll have a firm recommendation when we come
- 3 back to you next month.
- 4 --000--
- 5 MR. HUNTS: Cancellation of products, payment
- 6 will be tied to cancellation. The concept of cancellation
- 7 is to take items out of the system so they cannot simply
- 8 cycle back through the system and receive multiple
- 9 payments. It's a way of preventing fraud. For CRT
- 10 devices, staff are proposing cancellation that consists of
- 11 deconstruction down to a bare tube with a vacuum relieved
- 12 from that tube or the shredding, crushing, or grinding of
- 13 that tube.
- 14 For LCD devices, staff is proposing disassembly
- 15 down to the bare panel with the lamps and supporting
- 16 circuitry removed or the shredding, crushing, or grinding
- 17 of those devices. And the importance of the cancellation
- 18 is to prevent fraud, prevent devices from recycling back
- 19 through the system. It will provide for accurate
- 20 accounting, and it encourages what I'll term
- 21 commoditization of these devices. Where the State is
- 22 making payments, we want to make sure that that device has
- 23 been deconstructed into its component parts and increasing
- 24 the value of those component parts as much as possible.
- 25 --000--

- 1 MR. HUNTS: I mentioned no payment for reuse.
- 2 The intent of SB 20 is to help subsidize the cost of
- 3 recovery and recycling of electronic wastes. There's an
- 4 existing reuse market for viable used equipment.
- 5 Collectors -- the local governments are very concerned
- 6 about making sure they get paid for everything they
- 7 collect, regardless of the fate of that equipment, the
- 8 model staff is proposing would have collectors pay for all
- 9 the materials that are collected, regardless of the fate
- 10 with recyclers being paid only for what is recycled.
- 11 Recyclers will have the flexibility to choose what is most
- 12 economically viable for them, whether the material can be
- 13 refurbished and has value there or to be cancelled.
- 14 Some concern has been expressed that SB 20 could
- 15 disincentivize reuse. Staff is confident that the growth
- 16 in the collection infrastructure should help foster reuse
- 17 opportunities.
- --o0o--
- 19 MR. HUNTS: A couple emerging concerns that staff
- 20 has been confronting lately is the one of out of state
- 21 payments. Shirley mentioned this. At last month's
- 22 meeting, we proposed as part of the payment plan that we
- 23 would be limiting our recycling payments to activities
- 24 that occur in California. Where we received some legal
- 25 advice that this may run afoul of intestate commerce was

- 1 if we are forced to expand the program outside of
- 2 California, that obviously presents some challenges, not
- 3 the least of which are inspections and accountability.
- 4 We'll be looking at that closely.
- 5 There's also rumors of stockpiling the materials.
- 6 Some recyclers are reporting a slow down in material flow.
- 7 This raises the question, are prospective collectors or
- 8 recyclers holding onto materials out there that have
- 9 already been generated and are just waiting for payments
- 10 to begin? When staff brings the regulation before the
- 11 Board, we'll probably be proposing that payments be made
- 12 only for those materials that are generated and collected
- 13 after the start date of the program so that anybody out
- 14 there sitting on materials should not be expecting
- 15 payment.
- --o0o--
- 17 MR. HUNTS: So you saw these charts last time.
- 18 So unless you need more clarity on the proposed payment
- 19 system, I'll skip right --
- --000--
- 21 MR. HUNTS: -- through these and get on to Matt
- 22 McCarron, who will be covering manufacturer reporting.
- 23 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 24 much.
- 25 (Thereupon an overhead presentation was

- presented as follows.)
- 2 MR. McCARRON: Good morning, again, or afternoon.
- 3 We're working on the regulation for manufacturer
- 4 reporting. The bill requires specific reporting
- 5 information from the manufacturers, so we can assess how
- 6 much is being sold in California, what the materials are
- 7 contained in there.
- 8 The regulation package, we're worked on. We've
- 9 had extra discussions outside of workshops with some of
- 10 the key stakeholders to find out if they're going to go
- 11 along with our concept that we're proposing now. One of
- 12 the things we're looking at and are very concerned about
- 13 is trying to figure out if we can do some type of
- 14 aggregate reporting for part of the manufacturer reporting
- 15 requirements. This has to do with the proprietary nature
- 16 of the information they want to submit to us.
- 17 Manufacturers are concerned for business reasons that the
- 18 information they may submit to us, if it becomes public
- 19 knowledge, could cause some competition issues amongst the
- 20 businesses and trade secret issues. We would like to get
- 21 some meaningful data that would be helpful for the public
- 22 to understand what's in their products and how things are
- 23 being handled.
- One of the approaches we're looking at is
- 25 aggregate reporting for the first two parts of the

- 1 manufacturer reporting sections on sales data and the
- 2 contaminants that are listed be reported on lead, mercury,
- 3 Cadmium, hexavalent chromium, PBDEs, and PBBs, which are
- 4 flame retardants. We think we can get enough useful
- 5 information that would make sense to the public once we
- 6 have this. With aggregate reporting, we can take
- 7 information we receive and post it a lot quicker, turn it
- 8 around, and make it available to the public. With other
- 9 information coming in from hundreds of different reports,
- 10 it's going to take us a lot longer to collate that and try
- 11 to work it into the structure of staffing that we will
- 12 have available to us.
- The other part of it, we will have individual
- 14 parting on the bid for manufacturer's efforts to use
- 15 recycled content back in their materials and their design
- 16 for recycling efforts. So we can have some kind of
- 17 information about what they're doing to make things a
- 18 little better for the future.
- --o0o--
- 20 MR. McCARRON: Another piece of this effort has
- 21 to do with consumer information. There is a labeling
- 22 requirement, pretty straightforward in the bill. We think
- 23 there's another consumer labeling requirement out there
- 24 that we're trying to hang our hat on so we won't have to
- 25 do another set of labeling requirements. The bill is

- 1 pretty clear about what it wants on there, the brand name
- 2 and the manufacturer on a product. In some discussions we
- 3 had with some of the manufacturers, most of the
- 4 manufacturers put their names on the products. There are
- 5 some really custom materials out there that you don't see
- 6 their name on. Although, we've had some of the major
- 7 manufacturers tell us there's quite a bit of people out
- 8 there -- there's a term of art called "white box
- 9 manufacturing" where materials are made without brand
- 10 names for low prices and shipped in from all over the
- 11 world. So we think the existing labeling requirement in
- 12 the bill is pretty sufficient.
- 13 Manufacturers are also supposed to provide
- 14 consumer information on how to properly manage, dispose,
- 15 and where the materials can be taken to at the local
- 16 level. This could be required by the manufacturers either
- 17 with the products or in several sets of toll-free hotlines
- 18 or website information available.
- 19 In the draft regulations for this --
- 20 CHAIRPERSON MOULTON-PATTERSON: Ms. Peace has a
- 21 question.
- 22 BOARD MEMBER PEACE: You said it's the
- 23 manufacturers' responsibility to provide consumer
- 24 information. They're going to have a hotline, you said?
- MR. McCARRON: That's one of the options

- 1 available to them. They can have a toll-free hotline, a
- 2 website. They can provide information right in the
- 3 brochure or the materials with the product itself.
- 4 BOARD MEMBER PEACE: They'll have a website, and
- 5 they'll be responsible for keeping it up to date as things
- 6 change?
- 7 MR. McCARRON: Yes. And we're in discussions
- 8 with our Public Affairs Office about other outreach
- 9 efforts to try to consolidate that to a single point of
- 10 contact. That's one of the things the manufacturers asked
- 11 for is a central point that we'll have to get some buy-in
- 12 from everybody about how we maintain that information.
- 13 That's always the key with the website is who maintains
- 14 it? How we keep it up to date? If we're dealing with 478
- 15 cities, I think, in California and 58 counties, everybody
- 16 has a different plan and different way to do things. How
- 17 do you manage that information on a website? We've tried
- 18 it with earth 911 and that's kind of self regulated, and
- 19 it works fairly well, but it still takes a lot more
- 20 maintenance at the local level. We'll have to see how
- 21 that works. With our Public Affairs Office, we're working
- 22 on a proposal to figure out how to get that done a little
- 23 better, either through us or somehow. Maybe it's a
- 24 linking system from our website or something.
- 25 BOARD MEMBER PEACE: Me, as a consumer, if I went

- 1 and bought a computer, I wouldn't want to have to go up to
- 2 a website to find out what I have to do with it at the
- 3 end. Maybe that's the only way to do it, but I would
- 4 almost like to see it on my sales receipt or something
- 5 somewhere -- on my invoice sales receipt that says in a
- 6 couple years when this computer is outdated, this is where
- 7 you can take it.
- 8 MR. McCARRON: Well, I think that would be fine
- 9 in a lot of cases. I think if you're going to turn over a
- 10 product as you buy a new one, that might be really helpful
- 11 at that time. But there's some people that, say they buy
- 12 a new computer, they hang onto the old one when they still
- 13 buy the new one. They still have to download all the old
- 14 information off the old hard drive and transfer it to the
- 15 new computer. If they bought a whole new system that
- 16 involves, say, a monitoring that we're concerned about
- 17 this morning with SB 20.
- 18 So there's going to be a gap in time. Whether
- 19 these people hang onto their sales receipts, they hang
- 20 onto the paperwork that comes in. There's probably going
- 21 to have to be redundancies within the system to make it
- 22 work. In the previous item, we talked about the best
- 23 management practices. And part of that has to do with
- 24 local governments providing access for information too and
- 25 their outreach efforts. We're trying to make this work

- 1 with the manufacturers in the local governments and the
- 2 Board and to the Department of Toxics and tie them all
- 3 together. We're all talking to each other. We're trying
- 4 to come up with a good plan so there's consistent
- 5 information available on how to dispose of it properly or
- 6 potentially reuse it.
- 7 BOARD MEMBER PEACE: Can we go back to the last
- 8 slide, the aggregate reporting?
- 9 --000--
- MR. McCARRON: Yes.
- 11 BOARD MEMBER PEACE: It says each manufacturer is
- 12 required to give an annual report on sales data based on
- 13 the certain hazardous constituents, recycled materials,
- 14 and recycling design efforts. What part of that -- not
- 15 all of that are you considering to be -- including in the
- 16 aggregate reporting; right?
- MR. McCARRON: We're mostly concerned about the
- 18 first two categories.
- 19 BOARD MEMBER PEACE: The sales data?
- 20 MR. McCARRON: The sales data. These are the
- 21 things the manufacturer has expressed a lot of interest in
- 22 in protecting the confidentiality of the business
- 23 information. We're concerned if we receive a report
- 24 that's all blacked out or marked trade secret that we
- 25 can't turn around and provide information to the public.

- 1 So we thought an aggregate submission through a trade
- 2 association or some group may give us enough information.
- 3 It might not. But we're still exploring that right now.
- 4 BOARD MEMBER PEACE: Yeah. I can understand
- 5 that. I sure wouldn't be in favor of having an aggregate
- 6 report on hazardous constituents and constitutes and
- 7 recycled materials and that sort of thing. That almost
- 8 has to be done by the manufacturer.
- 9 MR. McCARRON: Within that category, we're --
- 10 this Number 2 can be an option as far as how we collect
- 11 aggregate data. Maybe we just take it on sales data and
- 12 not just the second section on the contaminant levels.
- 13 There's some problems in what's in a computer, how do they
- 14 identify the lead, mercury, cadmium, but within all the
- 15 various thousands of the components in the CRT. Sometimes
- 16 manufacturers provide specifications to a subcontractor to
- 17 manufacture a part. And they say, no more than such and
- 18 such amount of lead. So we have a range of materials that
- 19 they receive, and they had various subcontractors applying
- 20 the same part in some cases. So whether it's a plastic
- 21 encasing, and things like that, so you get a range of
- 22 materials. If they even test one unit and you could test
- 23 another one of the same model, it may have different
- 24 amounts within it, if you measured down to the molecule.
- 25 So we may be asking for a range of those or a tolerance

- 1 level and then add them in summation for what contaminants
- 2 are in there for the reporting purposes.
- 3 BOARD MEMBER PEACE: If we did any sort of
- 4 aggregate reporting on the amounts of lead and mercury, if
- 5 manufacturers started to use less of that stuff like we're
- 6 encouraging them to do, how would we know who's doing a
- 7 better job?
- 8 MR. McCARRON: Well, that's the trick we're
- 9 trying to figure out how we can make work. Whether we
- 10 discover that within some of the reports in three and four
- 11 about their designs for recycling needs, it's hard for us
- 12 to know at this point. So that information is very useful
- 13 for us.
- 14 MS. WILLD-WAGNER: There's also the fact that
- 15 electronic manufacturers are going to have to meet
- 16 European Union Restriction of Hazardous Substance
- 17 Directive that calls for a phase-out of many of these
- 18 materials by 2006, I believe. So that will help. Once we
- 19 reach that point, a lot of the --
- 20 BOARD MEMBER PEACE: A lot of the reporting will
- 21 be easier once you reach that point.
- MS. WILLD-WAGNER: Yes, because a lot of
- 23 materials won't be allowed to be sold in Europe anyway.
- 24 And under SB 20, it's the same directive. The
- 25 manufacturers have to meet the Restriction of Hazardous

- 1 Substances Directive.
- 2 BOARD MEMBER PEACE: Okay. Thank you.
- 3 MR. McCARRON: It may be short term that we can
- 4 do that, but that gives us some kind of a feeling. It's a
- 5 good suggestion. Any other concerns about this section?
- 6 Back to the consumer information.
- 7 --000--
- 8 MR. McCARRON: We're going to ask for the
- 9 manufacturers to publish these consumer information issues
- 10 in several sets of languages so we cover a wide variety of
- 11 users within the State of California. I think we're
- 12 asking for five languages at this point, the top five
- 13 languages in California.
- 14 We also would like the manufacturers to send us
- 15 the information that they publish so we can have it. It's
- 16 not required -- specifically mentioned in the bill, but I
- 17 think, within the context of what they're supposed to do.
- 18 If they can give that to us, we can certainly try to help
- 19 aggregate that data into whatever centralized data
- 20 reporting system we'll have as well.
- 21 And I did mention that we were working with
- 22 Public Affairs on an outreach effort for the retailers and
- 23 manufacturers as well in trying to get some kind of a
- 24 media campaign and awareness together for that.
- 25 And with that, I'll bring it back to Shirley.

- 1 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- MS. WILLD-WAGNER: Basically, that concludes our
- 3 presentation. Watch for the draft regulations March 23rd.
- 4 We will listen to the stakeholders again on April 2nd and
- 5 bring you their input as well as our recommendations for
- 6 the regulations in April. Obviously, the team is at your
- 7 service here to answer any questions and are during the
- 8 months and weeks ahead, too.
- 9 Any questions?
- 10 CHAIRPERSON MOULTON-PATTERSON: Before I call on
- 11 Mr. Paparian, we do have a couple of speakers on this
- 12 item.
- 13 Mr. Paparian.
- 14 BOARD MEMBER PAPARIAN: Just quickly, I probably
- 15 should mention there is some discussion in the Legislature
- 16 about this. There are some issues involving the Board of
- 17 Equalization collection of the fee. Because of those
- 18 issues, there is some possibility of a slippage of the
- 19 start up date of collection of the fee from July 1st to
- 20 October 1st. That would take a Legislative change. The
- 21 Legislature is talking about this. There has been no
- 22 decision yet. There's nothing in print in the
- 23 Legislature. But I think just for everybody to understand
- 24 what's going on, there is that possibility of a slippage
- 25 of the start date from July 1st to October 1st.

1 CHAIRPERSON MOULTON-PATTERSON: Thank you,

- 2 Mr. Paparian.
- 3 Evan Edgar followed by Ted Smith.
- 4 MR. EDGAR: Madam Chair --
- 5 CHAIRPERSON MOULTON-PATTERSON: Good afternoon.
- 6 MR. EDGAR: Good afternoon. My name is Evan
- 7 Edgar from the California Refuse Remove Council. We're
- 8 supportive of SB 20. Right now I represent over 100 CRD
- 9 handlers within CRRC and over 100,000 authorized
- 10 collectors in the SB 20 program.
- 11 We realize the universe of universal waste is
- 12 growing. With the best management practices and the
- 13 universal waste rules in play, it allows us, the solid
- 14 waste industry, to be major players within the SB 20
- 15 system. It's a big system. The budget is right now \$52
- 16 million with six people working on it. I have to commend
- 17 staff for the stakeholders meeting to get the good public
- 18 policy input, which we can set a foundation for years to
- 19 come. Next year the budget could grow three to four
- 20 times. The budget could surpass the bottle bill in three
- 21 to fours years. This is a major program. To have a
- 22 foundation and a framework in place now that is workable,
- 23 is efficient, is key.
- 24 I've got to recognize that staff is doing that.
- 25 And from the solid waste industry point of view and CRT

- 1 handlers, authorized recyclers, and universal waste
- 2 handlers, we're going to see a lot more stuff come into
- 3 the system, and this framework is workable and doable. So
- 4 we would support the emergency regs. We'll be at the
- 5 stakeholder meetings and look forward to implementation
- 6 sooner than later. Thank you.
- 7 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.
- 8 Edgar.
- 9 Ted Smith, Silicone Valley Toxics Coalition.
- 10 MR. SMITH: Good afternoon. First of all, let me
- 11 thank you for coming to San Jose for the meeting. This is
- 12 the first time I remember that ever happening. That's
- 13 really cool.
- 14 CHAIRPERSON MOULTON-PATTERSON: They say it's
- 15 been ten years.
- MR. SMITH: I also want to compliment the staff
- 17 and the Board for maintaining the stakeholder process. I
- 18 also think it's been really a very good and effective
- 19 process and really important and necessary, because this
- 20 is an incredibly challenging bill to implement, as you're
- 21 hearing.
- We're really concerned about three things. One
- 23 is we're concerned about the potential to actually
- 24 increase the amount of exported hazardous e-waste, because
- 25 of the fact there's going to be such an influx of material

- 1 coming into the system, because we think the economics of
- 2 the way this thing has been designed are not really going
- 3 to be sufficient, and it's going to create some negative
- 4 incentives that might increase the value of export.
- 5 We don't think that the fee structure, the way
- 6 it's set, is actually going to be sufficient to actually
- 7 handle all the material. We've just published a report
- 8 called "Poison PCs and Toxic TVs" where we've estimated on
- 9 a national basis that the actual cost of recycling full
- 10 units and systems is anywhere from 50 to \$60, not the 6 to
- 11 \$10 that's in the bill. We estimate that based on that,
- 12 that there could be as much as a \$7.5 billion shortfall
- 13 that could be stuck on the taxpayers over the next several
- 14 years nationally under this kind of an approach. That's
- 15 just a comment on the scope and scale of our concerns on
- 16 this.
- 17 Secondly, we're really concerned about the lack
- 18 of implementation resources. Six FTE to implement this
- 19 program with potentially 70,000 retailers seems, to me,
- 20 like a real stretch. I think the staff you have working
- 21 on it are terrific and are doing a really good job, and
- 22 the best they can. But it's just, to me, way less than
- 23 what you need. I don't know how many collectors and
- 24 recyclers there's going to be, but there's going to be a
- 25 lot. I think trying to manage that is going to be an

- 1 enormous challenge.
- 2 The whole question of the Board of Equalization
- 3 Mike just mentioned is a concern also. If we can't get
- 4 this figured out, I don't see how this thing is going to
- 5 work. It certainly isn't going to work with six FTEs.
- 6 And I think one of the staff mentioned earlier
- 7 the concern about fraud, and I think that's really what I
- 8 want to focus on. If this program blows up in our face,
- 9 we're all going to end up with a lot of egg. None of us
- 10 can afford to have that happen. So I think that the only
- 11 solution I can think of at this point, other than working
- 12 more on some of the cleanup legislation, is to make sure
- 13 that in the reporting -- in the consumer information in
- 14 the manufacturers' reporting, that we try to guarantee as
- 15 much public right to know as much as possible, so the
- 16 public can actually help your staff in trying to figure
- 17 out what's actually going on.
- 18 We've had tremendous success, as you know, with
- 19 the implementation of the toxic release inventory at the
- 20 national level, and also the public right to know laws in
- 21 California so more and more people can get involved in
- 22 actually assessing information that is publicly reported
- 23 to state government. This concept of reporting
- 24 information in the aggregate, to me, just flies in the
- 25 face of that. I don't think if you get aggregate

- 1 information you can really tell what the hell's going on.
- 2 You can't tell what the sales data are really going to be.
- 3 You can't tell whether the fees that you're collecting are
- 4 really an adequate reflection of the numbers and units
- 5 sold. The only way you can really tell that is if you
- 6 actually report those actual numbers.
- 7 The whole challenge that's being brought forward
- 8 by the industry I think is really a red herring. We're
- 9 not asking for their sales data at the times of sales.
- 10 We're asking for it later and then going back. That stuff
- 11 is actually pretty public information. There's two major
- 12 data reporting services; one called Gardner, one called
- 13 IDC, that report that information on a quarterly basis by
- 14 company name, by the kinds of sales they're talking about.
- 15 So as long as we are asking for that information after the
- 16 fact, I just think that these claims of proprietary
- 17 information are red herrings, as I say.
- 18 So I think that's really an important way of
- 19 trying to prevent fraud. I think that's an important way
- 20 to involve the public in helping your overworked and under
- 21 appreciated staff enforce this thing and monitor this
- 22 thing.
- 23 And I just want to close by saying I think it's
- 24 been shown time and time again that sunshine is really the
- 25 best disinfectant. If we can focus on those reporting

- 1 rules in the short term while we're trying to fix the
- 2 longer-term challenges, that may be a way of helping to do
- 3 it. We do a report card every year, looking at all the
- 4 computer industry around the county to see how they're
- 5 doing on their own reporting, on their own websites, to
- 6 see what kind of consumer information is available. We
- 7 evaluate all that.
- 8 There really is a wide variation on the kinds of
- 9 information that's being currently posted on the companies
- 10 websites. If you require they should submit you their
- 11 information to the Board electronically and you just
- 12 automatically post it on your website in one place with a
- 13 format that you prescribe and then people can have access
- 14 to that. It seems to me that simplifies the
- 15 administrative headaches you might otherwise have. It
- 16 also makes it available to public in a pretty easily
- 17 accessible way. Thanks.
- 18 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 19 much for being here, Mr. Smith. And we share your concern
- 20 about the Board of Equalization. We're working very hard
- 21 on that. We have assured Senator Sher that if we can't
- 22 work it out, we might have to contract out of something.
- 23 But this bill is going to go forward, and we want it to be
- 24 done right.
- 25 I don't know if Mr. Leary has anything to add to

- 1 that. Okay. Thank you.
- 2 That concludes the presentation. And again,
- 3 thanks to Mr. Paparian and his staff and the staff that's
- 4 working so hard on this. Shirley, we really appreciate
- 5 it.
- 6 We're going to do something a little bit
- 7 different today, because many people have a long drive
- 8 ahead of them tonight back to Sacramento. We're going to
- 9 take about a 20-minute lunch break. There is a cafeteria
- 10 downstairs. And then at 1:00, the Board and Mr. Leary
- 11 will meet back in this room for about five minutes for our
- 12 closed session. It's very short item. And then we'll
- 13 proceed with Items 15, 16, 19, 20, 21. Thank you.
- 14 (Thereupon a lunch recess was taken.)
- 15 CHAIRPERSON MOULTON-PATTERSON: We'd like to get
- 16 started. Mr. Washington, do you have any ex partes?
- 17 BOARD MEMBER WASHINGTON: I have none.
- 18 CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.
- 19 BOARD MEMBER PAPARIAN: Yes. I spoke briefly
- 20 with Terry Leveille on tire issues and Ted Smith on
- 21 electronic waste issues.
- 22 CHAIRPERSON MOULTON-PATTERSON: I had none.
- Ms. Peace, ex partes.
- 24 BOARD MEMBER PEACE: I had none.
- 25 CHAIRPERSON MOULTON-PATTERSON: That brings us

- 1 back to our agenda, Budget and Admin, Number 15. I
- 2 believe Mr. Leary is going to be giving this,
- 3 Consideration of Allocation and Scopes of Work to be
- 4 Funded from the IWM Account, Fiscal Year 2003-2004.
- 5 EXECUTIVE DIRECTOR LEARY: Thank you, Madam
- 6 Chair. We're getting assembled here.
- 7 CHAIRPERSON MOULTON-PATTERSON: Sure. Take your
- 8 time.
- 9 EXECUTIVE DIRECTOR LEARY: I think we're ready to
- 10 go here. As I reported to the Board in my Executive
- 11 Director's Report last year, as we entered this fiscal
- 12 year, we were concerned about having sufficient resources
- 13 in the Integrated Waste Management Account, primarily in
- 14 anticipation of some personnel reductions that we were
- 15 likely to have faced or some concerns about the potential
- 16 personnel reductions. And as a result, we approached the
- 17 fiscal year, as Executive Staff, very conservatively. We
- 18 developed allocations for expenditures out of the
- 19 Integrated Waste Management Account in a very conservative
- 20 way. We reduced travel. We reduced all line items within
- 21 kind of the overhead or the general expenses of the
- 22 Integrated Waste Management Account.
- 23 As a result of that very conservative attitude
- 24 and approach to our management of the funds, we now come
- 25 towards looking at the end of the year. And based on

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- 1 projections of expenditures through the end of the year,
- 2 we appreciate that we've realized a pretty significant
- 3 savings, a savings in approaching or maybe slightly
- 4 exceeding a million dollars in the Integrated Waste
- 5 Management Account.
- 6 We thought we could -- having heard the Board's
- 7 proceedings and the Board's direction over the last seven,
- 8 eight, nine months, understanding the high priority
- 9 efforts of the Board, I proposed to you, and now I'm
- 10 prepared to present to you an agenda item discussing the
- 11 five, we feel, the highest priority efforts within the
- 12 Board that can be supplemented by contracts through the
- 13 Integrated Waste Management Account to the tune of about
- 14 \$1.1 million. The five scopes of work before you include
- 15 organic facilities permitting and oder response project --
- 16 BOARD MEMBER PEACE: Can I just say something
- 17 real quick before you get started, Mark?
- 18 EXECUTIVE DIRECTOR LEARY: Sure.
- 19 BOARD MEMBER PEACE: I just want to stress for
- 20 all you out there that might not know this already, stress
- 21 this \$1.1 million we're talking about is all money that's
- 22 been generated from tipping fees. None of this is General
- 23 Fund money. None it's tax money. It is all generated
- 24 from tipping fees. What we're talking about is putting
- 25 that money back into the programs it was intended to be

- 1 for.
- DEPUTY DIRECTOR LEE: Thank you, Cheryl.
- 3 The effort in the Organic Facilities Permitting
- 4 and Odor Response Project is one about furthering the
- 5 Board's effort on compost. We've come to appreciate the
- 6 regulatory efforts around compost facilities largely
- 7 involve odors, that more research in that area would be
- 8 beneficial to both our and the LEA's ability to regulate
- 9 those kind of facilities and further the advancement of
- 10 compost.
- 11 Contract Concept Number 2 has to do with the
- 12 adjustment methods I spoke about earlier in my report to
- 13 the Board on the statewide diversion rate. We're looking
- 14 to further enhance and revitalize our standard methodology
- 15 for adjustment methods to calculating our diversion rate.
- 16 The Contract Concept Number 3, another of our
- 17 Board's highest priorities, implementation of AB 1548.
- 18 We've come to appreciate as we started to launch this
- 19 program, we could use additional contractor resources to
- 20 meet the very strict statutory guidelines and deadlines of
- 21 1548. So we're proposing that for your consideration.
- 22 And the last two have to do with implementation
- 23 of SB 20, one in the very important public awareness
- 24 campaign that we think needs to be launched simultaneously
- 25 with the implementation of the e-waste collection effort

- 1 and the recycling effort. We need the citizens of
- 2 California to understand why they're paying 6 to \$10 more
- 3 for the electronic devices that they're purchasing.
- 4 And then Concept Number 5 is with the potential
- 5 for the Board implementing some part of the fee collection
- 6 effort. We're asking you to allow us to set aside a good
- 7 portion of money to launch those fee collection efforts in
- 8 the event that we cannot in a timely fashion.
- 9 So I've proposed a suite of contract concepts
- 10 that add up to \$1.1 million. My own best estimate is this
- 11 is a little bit of a stretch. I think we will realize a
- 12 savings of 1.1, but not likely very much more based on our
- 13 current projections. In fact, getting to 1.1 will require
- 14 our staff to remain fairly fiscally conservative in other
- 15 areas. But we think these five high priority projects are
- 16 things that have to move forward and have to move forward
- 17 aggressively now.
- 18 With that, you'll conclude my introduction. We
- 19 have the various principles for each of these contract
- 20 concepts assembled here before you. They can each
- 21 individually speak in more detail about their projects, or
- 22 we can simply respond to Board's questions at this point
- 23 and move forward.
- 24 CHAIRPERSON MOULTON-PATTERSON: I think we'll go
- 25 straight to questions on specific items. We have it all

- 1 here in front of us.
- 2 Ms. Peace, did you have a question?
- BOARD MEMBER PEACE: I have a comment.
- 4 CHAIRPERSON MOULTON-PATTERSON: Comment, go
- 5 ahead.
- 6 BOARD MEMBER PEACE: I just want to say I am in
- 7 support of these proposed allocations, but I want to plant
- 8 a seed in everybody's mind for what I think we should be
- 9 spending our money on in the future.
- 10 Landfills, to me, should be like factories, not
- 11 repositories. The hauling infrastructure's there. The
- 12 local land use is already there. All we need to do is
- 13 change our view of how we use the space. I have been in
- 14 lots of meetings lately discussing various composting and
- 15 conversion technologies that are available. But before my
- 16 term is up, I want to see this Board support, promote, and
- 17 subsidize some kind of a pilot project to get more
- 18 processing of waste done at the landfills. Our philosophy
- 19 should be that there are no waste streams, only wasted
- 20 resources. And every truckload coming through the
- 21 landfill gate should be sorted for reuse, recycling,
- 22 composting, digesting, and converting to fuel and
- 23 electricity to the fullest extent before whatever is left
- 24 goes into that hole in the ground.
- I have talked to several landfill operators, and

- 1 they're very open to the idea. But of course, this kind
- 2 of thing does take money. If a pilot project like this is
- 3 successful, it could create, I think, an exponential
- 4 progress of resource management in California.
- 5 So again, as we go through getting staff's ideas,
- 6 like Mr. Paparian talked about earlier, I want your ideas
- 7 in how to support landfills as factories. And I have some
- 8 ideas of my mine, but I want to hear from the staff as
- 9 well. And I want this kind of -- like I said, plant that
- 10 seed. When we have available money, that maybe we can
- 11 earmark it for a grander project like this.
- 12 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.
- 13 Peace.
- 14 Other questions?
- Mr. Paparian.
- 16 BOARD MEMBER PAPARIAN: Just a comment also. I
- 17 want to -- on the compost odor response project, I want to
- 18 actually compliment the staff on that. I think at times
- 19 various government agencies have looked to explain away
- 20 public concerns, and suggested, you know, there's not a
- 21 health problem associated with it or other problem,
- 22 whether it be an odor, a noise, or another type of
- 23 nuisance. Rather than try to do that, rather than take
- 24 that type of public relations approach, what the staff is
- 25 proposing is to recognize that people have very legitimate

- 1 concerns about the quality of life in their neighborhoods
- 2 when they experience odors from facilities.
- 3 So what this item is attempting to do is figure
- 4 out a way to identify what those odors are, what their
- 5 sources are, and the ways that those odors could be
- 6 mitigated. And I think that would be beneficial, not just
- 7 for the compost industry, but for the quality of life of
- 8 people in communities that are potentially adversely
- 9 affected by these odors. So good job on that.
- 10 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 11 BOARD MEMBER PEACE: I have to say when I first
- 12 heard about this from Patty, I really had my concerns. I
- 13 thought, "Oh, my gosh. We're adding another
- 14 responsibility to the LEAs' responsibilities and another
- 15 thing for them to do now that we expect them to be odor
- 16 experts." But at the LEA conference, I posed that
- 17 question to the LEAs, and they all seemed very, very open
- 18 to the idea of having this. They thought that it was
- 19 needed. So I'm in support of it.
- 20 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 21 I'll entertain a motion, seeing no more
- 22 questions.
- 23 Mr. Paparian.
- 24 BOARD MEMBER PAPARIAN: Madam Chair, I'll move
- 25 adoption of Resolution 2004-61, Consideration of

- 1 Allocation and Scopes of Work to be Funded from the
- 2 Integrated Waste Management Account, FY 2003-2004.
- BOARD MEMBER PEACE: Second.
- 4 CHAIRPERSON MOULTON-PATTERSON: The motion by
- 5 Mr. Paparian, seconded by Ms. Peace to approve Resolution
- 6 2004-61.
- 7 Please call the roll.
- 8 SECRETARY WADDELL: Paparian?
- 9 BOARD MEMBER PAPARIAN: Aye.
- 10 SECRETARY WADDELL: Peace?
- BOARD MEMBER PEACE: Aye.
- 12 SECRETARY WADDELL: Washington?
- BOARD MEMBER WASHINGTON: Aye.
- 14 SECRETARY WADDELL: Moulton-Patterson?
- 15 CHAIRPERSON MOULTON-PATTERSON: Aye.
- 16 EXECUTIVE DIRECTOR LEARY: Thank you, Members.
- 17 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 18 Number 16, Consideration for Extensions for Grant
- 19 Agreements for the Used Oil Opportunity Grants.
- 20 DEPUTY DIRECTOR LEE: Good afternoon, Madam
- 21 Chair, members of the Board.
- 22 Item 16 is Consideration of Extensions for Grant
- 23 Agreements for the Used Oil Opportunity Grants, Sixth
- 24 Cycle, Fiscal Year 2001-2002. Steven Hernandez of the
- 25 Used Oil Branch will make the staff presentation.

1 (Thereupon an overhead presentation was

- presented as follows.)
- 3 USED OIL AND HOUSEHOLD HAZARDOUS WASTE PROGRAM
- 4 SUPERVISOR HERNANDEZ: Good afternoon, Chairwoman
- 5 Moulton-Patterson and Board members. I'm Steve Hernandez,
- 6 a Supervisor in the Used Oil and Household Hazardous Waste
- 7 Recycling Program. I am before you to request approval of
- 8 six Used Oil Opportunity Grants extensions ranging from 6
- 9 to 14 months. However, before I begin that, I will share
- 10 with you some information about used oil and household
- 11 hazardous waste grants we recently awarded to
- 12 organizations in Santa Clara County.
- --000--
- 14 USED OIL AND HOUSEHOLD HAZARDOUS WASTE PROGRAM
- 15 SUPERVISOR HERNANDEZ: In addition to the three used oil
- 16 block grants, which total \$1.8 million, the County has
- 17 also benefited from three competitive grants; one used oil
- 18 opportunity grant, which is promoting oil filter recycling
- 19 in Hispanic, underserved areas of the county using
- 20 community-based social working; one household hazardous
- 21 waste 12 cycle grant, which is expanding household
- 22 hazardous waste collection with focus on
- 23 mercury-containing residential products, thermometer
- 24 exchanges, and contractors involved in home remodeling;
- 25 and one nonprofit grant representing a public awareness

- 1 campaign to increase used oil recycling and increased
- 2 utilization of the County household hazardous waste
- 3 collection program. These grants total \$852,000
- 4 approximately.
- 5 Now, unless there are questions, I will proceed
- 6 with the extension request.
- 7 --000--
- 8 USED OIL AND HOUSEHOLD HAZARDOUS WASTE PROGRAM
- 9 SUPERVISOR HERNANDEZ: At its April 2002 meeting, the
- 10 Board awarded 18 grants for \$5.1 million for the cycle,
- 11 with a grant term of May 1st, 2002, to April 15th, 2004,
- 12 which is approximately 24 months. Awards can be up to
- 13 \$300,000 for the individual application and up to \$700,000
- 14 for a regional application. The cycle priorities were
- 15 funding for programs designed to include collection of
- 16 used oil and filters for curbside collection;
- 17 opportunities for rural, underserved areas and
- 18 populations; and agricultural sources and marinas.
- 19 The recommended grants, which was in Attachment 1
- 20 of the Board item, represent projects whose progress was
- 21 impacted by extenuating circumstances, such as changing
- 22 contractors or local funding issues, a natural disaster,
- 23 such as last summer's fires in Southern California, or
- 24 modification of methodology to improve effectiveness. For
- 25 example, to change the public outreach to community-based

- 1 social marketing techniques.
- 2 The longest time extension would represent a
- 3 total grant term of 38 months. I wish to point out the
- 4 three years is not an unreasonable amount to time to
- 5 complete a construction or public outreach campaign. Most
- 6 recently the used oil opportunity grant seventh cycle was
- 7 approved in November with a 39-month term to accommodate
- 8 the time necessary to complete projects and to conduct
- 9 pre-grant and administrative requirements and in the
- 10 recognition of the continuous funding aspect of this grant
- 11 program.
- 12 Staff believes that allowing these grants to
- 13 continue work will promote accomplishment of grant
- 14 objectives and promote program goals, such as
- 15 community-based social marking. Again, there is not a
- 16 fiscal constraint or funding availability problem, as the
- 17 Used Oil Fund is continuously appropriated.
- 18 In accordance with the Board's approved grant
- 19 extension request process, staff recommends that the Board
- 20 approve the six time extensions for the grants listed in
- 21 Attachment 1 and adopt Resolution 2004-69. This concludes
- 22 my presentation. I and representatives from several of
- 23 the jurisdictions are available if you have questions or
- 24 desire further information.
- 25 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.

- 1 Hernandez.
- 2 Mr. Paparian.
- BOARD MEMBER PAPARIAN: Madam Chair, I'd like to
- 4 move Resolution 2004-69, Consideration of the Extensions
- 5 for Grant Agreements for the Used Oil Opportunity Grants
- 6 6th Cycle, 2001-2002.
- 7 BOARD MEMBER PEACE: Second.
- 8 CHAIRPERSON MOULTON-PATTERSON: Motion by
- 9 Mr. Paparian, seconded by Ms. Peace to approve Resolution
- 10 2004-69. Hearing no objections, we'll substitute the
- 11 previous roll call.
- 12 Number 19.
- DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 14 Item Number 19 is Consideration of the Grant Awards for
- 15 the Local Government Waste Tire Cleanup Grant Program for
- 16 Fiscal Year 2003-2004. And Diane Nordstrom will make the
- 17 staff presentation.
- 18 MS. NORDSTROM: Good afternoon, Madam Chair and
- 19 members of the Board. The item before you is the
- 20 Consideration of the Grant Award to the Local Government
- 21 Waste Tire Cleanup Grant Program for Fiscal Year
- 22 2003-2004.
- 23 The Local Government Waste Tire Cleanup Grant
- 24 Program provides grant funding to local jurisdictions to
- 25 clean up illegally dumped tires. This will be the seventh

- 1 year that the Board provided funding for this program.
- 2 The Board has allocated 800,000 for this fiscal year. The
- 3 maximum amount of funding for each site is 50,000 and up
- 4 to 200,000 for each jurisdiction.
- 5 The application was sent to local governments and
- 6 Indian tribes. The application included an affidavit for
- 7 private property owners with more than 500 tires on their
- 8 property to sign under perjury they were not responsible
- 9 for tires being disposed of on their property. The Board
- 10 staff received two applications by the December 31st,
- 11 2003, deadline, and the applications were reviewed and
- 12 ranked using the existing priority ranking criteria that
- 13 were approved by the Board at the September 2003 meeting.
- 14 The second application deadline ended yesterday,
- 15 and it is anticipated that several more applications have
- 16 come in. The two jurisdictions that submitted
- 17 applications were the County of San Joaquin and the County
- 18 of Santa Cruz. The total grant award being requested for
- 19 this cycle is \$103,316 out of the 800,000 allocated for
- 20 this fiscal year. Neither applicant was required to
- 21 submit an affidavit with their applications since they are
- 22 proposing to clean up small sites and illegal dumping
- 23 along public right-of-ways.
- 24 The Board has been provided a handout with
- 25 detailed project description for each applicant. The cost

- 1 per tire varies greatly due to the number of tires to be
- 2 removed, the location of the tires, the final end use, and
- 3 the amount of labor required to remove the tires.
- 4 Staff recommends adoption of Resolution 2004-62
- 5 to approve the award of \$103,316 to the applicants of the
- 6 Local Government Waste Tire Cleanup Grant Program for
- 7 Fiscal Year 2003-2004.
- 8 This concludes my presentation.
- 9 CHAIRPERSON MOULTON-PATTERSON: Thank you. Any
- 10 questions?
- Ms. Peace.
- 12 BOARD MEMBER PEACE: Yes. When I look here for
- 13 the cost per tire for the cleanup, in Santa Cruz it's
- 14 \$1.20 a tire and San Joaquin is \$8.85 a tire.
- 15 MS. NORDSTROM: The significant difference is
- 16 because of the location of the tires. San Joaquin County
- 17 is pulling a lot of tires out of the waterways. And it's
- 18 a lot more labor intensive to separate the tires, clean
- 19 them up, and get them ready for transport.
- 20 BOARD MEMBER PEACE: Were either one of these
- 21 counties putting in any one any of their own money?
- MS. NORDSTROM: Santa Cruz did not put in any
- 23 request for us to reimburse staff overtime, so that's also
- 24 a difference in cost. So that essentially is our matching
- 25 staff time for the cleanup. So that would make the cost

- 1 less, too.
- 2 BOARD MEMBER PEACE: And then have either one
- 3 done any preventive dumping measures --
- 4 MS. NORDSTROM: Not yet. They will be --
- 5 BOARD MEMBER PEACE: -- to keep this from
- 6 happening again?
- 7 MS. NORDSTROM: San Joaquin County is stepping up
- 8 their enforcement through the Enforcement Grant Program.
- 9 They're an applicant, so that's one of the priorities for
- 10 them to step that up.
- BOARD MEMBER PEACE: It said here that fewer
- 12 requests are being made for assisting local governments
- 13 with removal of the larger legacy tire piles. However,
- 14 there's a request for funding for removal of more smaller
- 15 no nuisance dumping. And I guess all we can hope is that
- 16 successful tire -- Waste Tire Manifest System will help
- 17 curb some of this type of dumping.
- 18 Also, I had a question. And I have this letter
- 19 from Tehama. Mr. Lee, are you familiar with this letter
- 20 from Tehama County, saying even though they received the
- 21 score of 89.3 on their application, that they were not
- 22 chosen for funding? I don't know if this is a different
- 23 program. It says it's the Local Government Waste Tire
- 24 Grant. I didn't know what they were talking about. It
- 25 sounds like if it's the same program, that we had plenty

- 1 of money.
- DEPUTY DIRECTOR LEE: Ms. Peace, I believe it's a
- 3 different grant program. I've got Mitch Delmage here from
- 4 the Tire Branch, and perhaps he can provide a little bit
- 5 of information on that.
- 6 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: Yes.
- 7 At this time we also have the Waste Tire Amnesty Day Grant
- 8 Program that was well oversubscribed. And because of the
- 9 north-south split, we had many more applications from
- 10 Northern California. So as it turned out, some of the
- 11 applications that received very high scores were not
- 12 recommended for funding because of the north-south split
- 13 of the money.
- 14 BOARD MEMBER PEACE: So you're saying what Tehama
- 15 applied for was a whole different pot of money than this
- 16 here?
- 17 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: I
- 18 believe so, yes.
- 19 BOARD MEMBER PEACE: So will there be at the end
- 20 of the year a reallocation of the money -- of this program
- 21 here that has extra money and the other one that didn't
- 22 have enough money? Can we reshuffle the funds so that
- 23 like Tehama can get the money they've requested?
- 24 DEPUTY DIRECTOR LEE: It's our intent -- we come
- 25 back before the Board annually in May with a reallocation

- 1 item and propose funding for applicants like Tehama which
- 2 were eligible, but there just were insufficient funds to
- 3 accommodate them. They will be one of the
- 4 considerations -- they will be one of the proposals to the
- 5 Board to consider for funding.
- 6 BOARD MEMBER PEACE: They won't have to fill out
- 7 another application?
- 8 DEPUTY DIRECTOR LEE: They won't have to fill out
- 9 another application. But I should point out at this point
- 10 we expect many demands on the money, you know, during the
- 11 May reallocation. So certainly I wouldn't think funding
- 12 for Tehama could be guaranteed. We'll certainly bring it
- 13 to the Board's consideration, and the Board can determine,
- 14 you know, who or where they want the funds to be
- 15 reallocated to.
- 16 BOARD MEMBER PEACE: In terms of this letter for
- 17 Tehama, they were saying that this they didn't get funded,
- 18 you know, in this cycle, they were wondering if -- you
- 19 know, why they had to fill out a whole other application,
- 20 if this couldn't be put over to the next year. That way
- 21 it could save them money since they only have one person
- 22 working on it or might save us money, too. We wouldn't
- 23 have to rescore everything. Did you see that letter, have
- 24 any comments on that?
- DEPUTY DIRECTOR LEE: Ms. Peace, I believe that

- 1 was one of the items when we brought forth the criteria
- 2 for the Amnesty Day Grant, I believe we asked about
- 3 potentially rolling over the -- we asked for consideration
- 4 along the lines I think that Tehama is asking for.
- 5 And Mitch, perhaps you can give a little
- 6 additional -- refresh my memory on exactly what the
- 7 disposition of that was.
- 8 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: In
- 9 May we plan on bringing forward the criteria for next
- 10 fiscal year's Amnesty Day Grants. And in that we were
- 11 hoping that we could bring up that very idea, because this
- 12 particular program was so over allocated that if we were
- 13 to take this year's money and next year's money, we may be
- 14 able to fund everybody that received a passing score. So
- 15 that's something you'll be hearing at the May Board
- 16 meeting.
- BOARD MEMBER PEACE: Okay.
- 18 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 19 Mr. Paparian, did you have a question?
- 20 BOARD MEMBER PAPARIAN: Yeah, and I'll move the
- 21 motion.
- 22 But just to add to this, I think the history on
- 23 this was in the past, the Amnesty Day Grants, I believe,
- 24 were matching grants, and they were undersubscribed. Then
- 25 this year for the first time we said we'll pay

- 1 100 percent, and surprisingly, we were oversubscribed.
- 2 We're paying 100 percent of the costs. So it became a
- 3 much more attractive program.
- 4 And I think one of the things we may want to wind
- 5 up looking at is whether it should be something in
- 6 between. Maybe that would provide for more stability in
- 7 the program or maybe multi-year cycles. But I think we
- 8 ought to look at all those options when it comes up.
- 9 But back to the current agenda item, I'm ready to
- 10 move the item.
- 11 BOARD MEMBER WASHINGTON: Before you do that --
- 12 CHAIRPERSON MOULTON-PATTERSON: Mr. Washington.
- 13 BOARD MEMBER WASHINGTON: I have a question as it
- 14 relates to Santa Cruz. What was the circumstance that you
- 15 guys wanted to give them these resources?
- 16 I'm sitting here thinking in terms of -- I'm
- 17 thinking of a slippery slope here with local government.
- 18 I know a lot down in my district, down in Los Angeles, we
- 19 have 5,000 piles probably everywhere. And the City of
- 20 Los Angeles, County of L.A. can run up here and ask for
- 21 resources to get these tires removed if this is the
- 22 process we're going to take.
- 23 The legacy sites are a little different than
- 24 these local private sites. And I'm trying to figure out
- 25 if we're heading down a slippery slope here by doing these

- 1 types of removal sites.
- 2 Any thoughts in terms of where we're going with
- 3 this, Mr. Lee?
- 4 DEPUTY DIRECTOR LEE: Mr. Washington, I'm trying
- 5 to appreciate your question there. Are you asking, again,
- 6 did Southern California jurisdictions have the opportunity
- 7 to apply for this program?
- 8 BOARD MEMBER WASHINGTON: No. No. I'm
- 9 talking about the actual doing this cleanup site. Not
- 10 applying for anything. I'm talking about the actual
- 11 cleanup site. Normally -- and I think Diane said in the
- 12 beginning that we are somewhere out rated where we talk
- 13 about using these types of resources for the cleanup sites
- 14 that I guess the local governments have jurisdiction over.
- 15 These sound like these are private-owned sites to me. Are
- 16 these private sites that we're going to be cleaning up?
- 17 MS. NORDSTROM: Yeah. The ones in Santa Cruz are
- 18 private, but they're less than 500 tires. They're smaller
- 19 sites. They're going to go around cleaning several small
- 20 sites. There's no sites with more than 500 tires.
- 21 BOARD MEMBER WASHINGTON: So any local government
- 22 can apply to do that for private sites anywhere in the
- 23 state?
- 24 MS. NORDSTROM: Yes. If they get over 500 tires,
- 25 they have to sign an affidavit saying they weren't

- 1 responsible. If it's more than 5,000 tires, even if they
- 2 sign the affidavit, we will do cost recovery on them,
- 3 because that's a major waste tire facility. And through
- 4 legal's guidance we use that cutoff for 5,000 tires to
- 5 automatically pursue cost recovery.
- 6 BOARD MEMBER WASHINGTON: Okay.
- 7 CHAIRPERSON MOULTON-PATTERSON: Thank you.
- 8 Mr. Paparian.
- 9 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- 10 I'd like to move adoption of Resolution 2004-62,
- 11 Consideration of the Grant Awards for the Local Government
- 12 Waste Tire Cleanup Grant Program for FY 2003-2004.
- BOARD MEMBER PEACE: Second.
- 14 CHAIRPERSON MOULTON-PATTERSON: Motion by
- 15 Mr. Paparian, seconded by Ms. Peace. Please substitute
- 16 the previous roll call.
- 17 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 18 Item 20 is Consideration of the Grand Awards for
- 19 the Waste Tire Track and Other Recreational Surfacing
- 20 Grant Program for Fiscal Year 2003-2004.
- 21 Mitch Delmage of the Tire Branch will make the
- 22 staff presentation.
- 23 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: Good
- 24 afternoon, Madam Chair and members.
- 25 The purpose of this grant program is to help

- 1 develop markets in California for derived crumb rubber
- 2 products and to help school districts, local governments,
- 3 replace unsafe recreational surfacing with a safer
- 4 alternative.
- 5 In May of 2003, the Board approved the five-year
- 6 plan for the Waste Tire Recycling Management Program,
- 7 which allocated \$800,000 to this track grant program for
- 8 fiscal year 2003-2004. Then in July, the Board approved
- 9 the application and project eligibility and proposed
- 10 general and program criteria and procedures for evaluating
- 11 the applications for this grant program.
- 12 As part of the evaluation procedure, the Board
- 13 requires that grants be awarded according to population
- 14 demographics based on a north-south split. For this grant
- 15 program, that means that about 300,000 will be available
- 16 for Northern California and 500,000 will be available for
- 17 Southern California applicants.
- 18 The Board received 42 applications requesting
- 19 more than \$3.9 million in funding. One application was
- 20 disqualified, and one withdrew from the process. Of the
- 21 40 remaining applications, 26 received passing scores.
- 22 Since there is only 800,000 allocated for these grants,
- 23 only eight projects can be fully funded and one project
- 24 can receive partial funding. Three of the nine projects
- 25 will be in Northern California, and six will be in

- 1 Southern California.
- 2 Staff recommends that the Board approve Option 1
- 3 and award grants to the nine applicants set forth in List
- 4 A of Resolution 2004-63 until the allocated funds are
- 5 exhausted. Furthermore, staff recommends that the Board
- 6 approve the ranking set forth in List B of Resolution
- 7 2004-63 and award grants to the 17 remaining applicants,
- 8 should funds become available during reallocation. The
- 9 total amount of moneys needed for funding all the
- 10 remaining projects would be approximately \$1.7 million.
- 11 This concludes my presentation. Are there any
- 12 questions?
- 13 CHAIRPERSON MOULTON-PATTERSON: Any questions?
- Ms. Peace.
- 15 BOARD MEMBER PEACE: For resurfacing of a track,
- 16 can you tell me how many used tires that uses up?
- 17 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: It
- 18 really depends on the project. And as part of the scoring
- 19 criteria, the applicants received points for the most
- 20 cost-effective project. So the more tires that were used
- 21 per dollar, the higher their score.
- 22 BOARD MEMBER PEACE: Can you give me an example
- 23 of one of these then, and how many tires they're using?
- 24 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: I always
- 25 try to prepare for all questions, but that's one I didn't

- 1 prepare for. If you look at your agenda item, Attachment
- 2 2, where it discussions the various projects and the
- 3 amount of funding -- I'm hoping that one of them will
- 4 mention how many tires. And I'm not seeing any. But as
- 5 we went through the scoring process, I did see a list that
- 6 shows that it ranged from \$2 up to \$102 per tire. And of
- 7 course, \$102 per tire didn't receive any funding or any
- 8 recommendation. I believe that it's probably about 6 to
- 9 \$10 on the average for these types of products.
- 10 BOARD MEMBER PEACE: How many tires are we
- 11 talking about? If you say \$100,000 per project, is that
- 12 all going to just tires, so if we divide that by --
- 13 because you didn't have any -- does anybody have any sort
- 14 of idea how many tires are used in a track, just in
- 15 general? Is it 10,000? Is it 30,000? Is it 500? I
- 16 mean --
- 17 DEPUTY DIRECTOR LEE: Ms. Peace, like I said, we
- 18 don't have all the staff here to discuss it. It obviously
- 19 seems to be a very rudimentary question we should have at
- 20 our fingertips. But it escapes both Mitch's and my
- 21 knowledge at this particular time. We can get back to you
- 22 with that information. We can tell you this is an
- 23 established grant program. It's been well received by the
- 24 community. It does utilize a number of tires, but we
- 25 don't have the exact numbers that are involved there.

- 1 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: If I
- 2 could, Attachment 2, if you go down to the City of
- 3 Carlsbad, they're asking for \$100,000. They're matching
- 4 \$100,000. And on a soccer field, they're showing
- 5 40,000-plus recycled tires.
- 6 BOARD MEMBER PEACE: So 40,000 then for a soccer
- 7 field at a school?
- 8 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: Yeah.
- 9 And the reason it's so hard is because these projects are
- 10 all different thicknesses. And it really -- like I said,
- 11 it ranges from \$2 a tire to \$102 a tire. So it's really
- 12 hard to pin that down.
- BOARD MEMBER PEACE: Okay. Thank you.
- 14 CHAIRPERSON MOULTON-PATTERSON: Thank you,
- 15 Mr. Peace.
- 16 Do I have a motion?
- 17 BOARD MEMBER PAPARIAN: Madam Chair, I'd like to
- 18 move adoption of Resolution 2004-63, Consideration of the
- 19 Grant Awards for the Waste Tire Track and Other
- 20 Recreational Surface Grant Program for FY 2003-2004.
- 21 BOARD MEMBER PEACE: Second.
- 22 CHAIRPERSON MOULTON-PATTERSON: Motion by Mr.
- 23 Paparian, seconded by Ms. Peace. Please substitute the
- 24 previous roll call.
- 25 That brings us to our last item, Agenda Item

- 1 Number 21.
- 2 DEPUTY DIRECTOR LEE: Madam Chair, Item 21 is
- 3 Consideration of the Scope of Work and Interagency
- 4 Agreement with the California Department of Transportation
- 5 for the Development and Testing of Roadside Products Made
- 6 from California Waste Tires, Tire Recycling Management
- 7 Fund, Fiscal Year 2003-2004. Mitch Delmage will make the
- 8 staff presentation and introduce the representative from
- 9 Caltrans that's available to speak on this item as well.
- 10 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: I
- 11 brought help on this item. Daryl Tykins of Caltrans will
- 12 be able to answer any specific questions you may have
- 13 about this item.
- 14 Today I'll present staff's recommendation for
- 15 approving this scope of work for the interagency agreement
- 16 with Caltrans to specifically purchase and install weed
- 17 abatement matting made from 100 percent California waste
- 18 tires. These rubber mats will lessen or eliminate
- 19 roadside vegetation, thereby reducing Caltrans' use of
- 20 herbicides, lowering maintenance costs, and eliminating
- 21 potential safety hazards.
- The Board's five-year plan for the Waste Tire
- 23 Program allocated \$300,000 for Fiscal Year 2003-2004 to
- 24 help state agencies purchase or develop products made from
- 25 waste tire rubber. The plan requires that any products

- 1 purchased or manufactured must be made of 100 percent
- 2 California waste tire rubber. This project meets the
- 3 criteria set forth in the five-year plan.
- 4 Caltrans manages approximately 15,000 miles of
- 5 highway and 230,000 acres of roadside throughout
- 6 California. The management, maintenance, and control of
- 7 vegetation on the roadside has become an increasingly
- 8 dangerous, difficult, and expensive task. Historic
- 9 methods of vegetation control using manual, mechanical, or
- 10 chemical techniques have been sharply curtailed because of
- 11 local development, increased traffic volume, public
- 12 concerns about herbicides, and a number of other economic,
- 13 environmental, and safety issues.
- 14 Following a 1992 Environmental Impact Report on
- 15 Caltrans' vegetation control practices, Caltrans adopted
- 16 an Integrated Vegetation Management Program for its
- 17 roadsides. A major component of this program was to
- 18 develop structural designs and construction methods that
- 19 would reduce the need for ongoing vegetation management.
- 20 Initial testing of these mats has demonstrated that both
- 21 molded and rolled rubber mats can be effectively used in a
- 22 transportation environment to control vegetation. In
- 23 fact, last December Caltrans installed a weed abatement
- 24 matting system in the Sacramento area near Bradshaw and
- 25 Highway 50.

- 1 For the purposes of this interagency agreement,
- 2 Caltrans will be responsible for developing and finalizing
- 3 the preliminary mat design, determining project locations,
- 4 advertising and awarding the bids, installing the rubber
- 5 mats, reviewing progress, and analyzing data, and
- 6 preparing a professional paper or article on the project,
- 7 and then finally submitting progress reports and a final
- 8 report to the Board.
- 9 And in speaking with representatives of Caltrans,
- 10 we'll also be looking to come back to them over the course
- 11 of the next few years to see how the matting is holding up
- 12 under the weather here.
- 13 So staff recommends that the Board approve the
- 14 proposed scope of work and interagency agreement with
- 15 Caltrans for the purchase an installation of weed
- 16 abatement matting and adopt Resolution 2004-64 and
- 17 2004-65, respectively.
- 18 This concludes my presentation. Do you have any
- 19 questions for either myself or Mr. Tykins?
- 20 CHAIRPERSON MOULTON-PATTERSON: Ms. Peace.
- 21 BOARD MEMBER PEACE: Since this was \$300,000 and
- 22 it's going to divert 30,000 tires, that's \$10 a tire
- 23 you're talking about.
- 24 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: Yes.
- 25 BOARD MEMBER PEACE: If they've already done this

- 1 in Sacramento, why do they need money from us to do more?
- 2 MR. TYKINS: Madam Chair, members of the Board,
- 3 Daryl Tykins with the Office of Roadside Management,
- 4 Caltrans. It's my responsibility to improve the way we do
- 5 business on the roadside and to improve our worker safety
- 6 on the roadside also.
- 7 To answer your question, Ms. Peace, the reason
- 8 we're looking at this is that we're still in the infant
- 9 stage of developing a rubber mat product that is actually
- 10 cost effective, can compete with other structural
- 11 vegetation controls, and can be constructed in a timely
- 12 and efficient manner.
- 13 What we're looking at doing with this grant money
- 14 is actually taking the two designs that we currently had
- 15 installed at the Bradshaw location in Sacramento and
- 16 making those into a hybrid design that we think will
- 17 actually improve our productivity and lower our per-meter
- 18 cost.
- 19 Currently, the cost of rubber matting for us, to
- 20 put it under a guardrail, runs us about the same cost as
- 21 it would be to put oak flooring underneath it. What we're
- 22 trying to do is to get that to be much more competitive to
- 23 where we can show our designers and the contracting
- 24 industry that this is a useful product for them. And both
- 25 my office, our Maintenance Division, and the contractors

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- 1 that we work with in installing this believe we can get it
- 2 down to where it's a very competitive item. But we still
- 3 have some ways to go to get that to happen.
- 4 BOARD MEMBER PEACE: How many other, like,
- 5 interagency agreement grant money, things, have we given
- 6 to Caltrans before? I know we've given to backfill
- 7 retaining walls and levies and --
- 8 DEPUTY DIRECTOR LEE: Ms. Peace, I don't have the
- 9 exact numbers. But we're working with Caltrans and other
- 10 agencies on many different fronts. We're working with
- 11 them on RAC and various civil engineering projects. Those
- 12 are the ones that you referenced again where we're
- 13 providing backfill.
- 14 BOARD MEMBER PEACE: When we've given them money
- 15 for civil engineering projects to do a civil engineering
- 16 project, have they ever gone on to do more of those kind
- 17 of projects without our money, or does it just kind of end
- 18 there? Do they say, "Oh, yeah, it works. Okay. Let's on
- 19 our own go do some more of these projects," or do they
- 20 only do them when we give them money?
- 21 MR. TYKINS: I think you're aware of course the
- 22 RAC program continues to do projects.
- BOARD MEMBER PEACE: Aside from RAC.
- 24 MR. TYKINS: As far as lightweight fill, for me
- 25 to answer that wouldn't provide this Board with the proper

- 1 or correct information. It's just not on my side of the
- 2 house. Without passing the buck, I just don't have an
- 3 answer for you on that information. I know it's being
- 4 tested behind the sound walls, as you said. It's also
- 5 been tested in fill slopes for structures. And I think
- 6 they're still looking at how that performs over a period
- 7 of years before doing that on a more wholesale basis.
- 8 DEPUTY DIRECTOR LEE: Ms. Peace, I'd like to
- 9 augment that a little bit, too. Like I said, we're
- 10 working with Caltrans in a number of different areas. I
- 11 think each area -- I think staff's opinion about how that
- 12 relationship is going and what we need to do is more
- 13 advanced. On the RAC, we believe that we're going to need
- 14 to take a different approach with them, other than to get
- 15 the real benefits out of that particular program. I think
- 16 we've touched upon those. I touched upon those earlier in
- 17 my remarks before the Board. But there may need to be
- 18 some legislative approach that may need to be taken.
- 19 On the civil engineering, they've been working
- 20 very cooperatively with us. We feel we're at a stage in
- 21 the process -- we're right in the middle of some of the
- 22 experiments with retaining wall projects and other seismic
- 23 stability. We think those are bearing fruit, and we're
- 24 optimistic the results of those studies will encourage
- 25 Caltrans to do more of that on their own.

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- 1 With regards to the projects, you know, like the
- 2 mat projects, I think we're coming in between those two
- 3 stages. I think, you know, the gentleman -- the Caltrans
- 4 representative, you know, brings out some legitimate
- 5 questions with regards to the economics, you know, of the
- 6 situation. And at this point, we think it would be
- 7 premature to stop the funding for these particular
- 8 projects at this particular time. We feel they still show
- 9 promise, and we would like to basically see that project
- 10 proceed.
- 11 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: I'd
- 12 also like to add that this is something that Caltrans was
- 13 doing on their own before we approached them. And we just
- 14 want to help move it along a little faster. Plus,
- 15 100 percent of this funding is just going to buy the mats.
- 16 Caltrans will be providing in-kind service through their
- 17 installation and through their work with the manufacturer.
- 18 BOARD MEMBER PEACE: Seems like if they're going
- 19 to be saving money on roadside work and all the other
- 20 things they'll be saving money on by putting down the mat,
- 21 they should be able to pay it for themselves without our
- 22 money.
- 23 MR. TYKINS: That's part of what this project is
- 24 going to provide us, is with more of that information that
- 25 says, is there an actual cost savings and what is that

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- 1 cost savings? We just don't have enough down right now to
- 2 be able to pull those kind of numbers.
- BOARD MEMBER PEACE: For the mats, where they're
- 4 connected, won't weeds still grow up through there? I
- 5 mean, I passed a whole parking lot here today covered with
- 6 asphalt with weeds growing up through it.
- 7 MR. TYKINS: That's one reason we're not using
- 8 asphalt underneath the guardrail. What we want to do --
- 9 the old design --
- 10 BOARD MEMBER PEACE: Where the mats go together,
- 11 we're not going to have weeds?
- 12 MR. TYKINS: The old design we had that problem
- 13 with, which used the same kind of design as you would use
- 14 for playground tiles. That was the initial concept behind
- 15 this strategy.
- 16 What we've done is redesigned the mats so that we
- 17 have overlap, so that the mats actually overlap each other
- 18 so we don't have that seam in there where the vegetation
- 19 can come through. And the density of the mat is such you
- 20 don't get water penetration. You don't get light
- 21 penetration. And subsequently, you don't get weed
- 22 penetration from the bottom up.
- BOARD MEMBER PEACE: As I was driving to the
- 24 airport yesterday and as I was driving from Sacramento to
- 25 San Jose yesterday, I'm looking along the road roadside,

- 1 and I go all that green and all that there, it could be
- 2 black mats. That would -- to me, that didn't sound like a
- 3 very pretty sight.
- 4 MR. TYKINS: Or it could be green mats or brown
- 5 mats. We can make any color mat we want. What we want to
- 6 do is to get the design and get the right materials out
- 7 there first. And once we got that figured out and we can
- 8 see how it works in the environment, then we can start
- 9 adding the other touches that make it more appropriate
- 10 from an aesthetics standpoint, from a community-interest
- 11 standpoint.
- 12 CHAIRPERSON MOULTON-PATTERSON: Thank you very
- 13 much for being here.
- Were you finished?
- 15 BOARD MEMBER PEACE: The gasoline that's thrown
- 16 off in roads and the oil and stuff that's thrown off from
- 17 cars, how safe do you think this is if someone threw a
- 18 cigarette out on it? Because I know we had a problem on a
- 19 playground that somebody -- it was arson. Somebody did
- 20 put gasoline on it and lit a match, and the whole thing
- 21 went up.
- MR. TYKINS: We've actually had our fire
- 23 departments and our researchers in the department test it
- 24 as it would relate to a cigarette or a grass fire. And
- 25 both the rolled product and the formed rubber product do

- 1 not have any fire potential at that heat. Now, with
- 2 gasoline or another mixture, a spill, or something like
- 3 that on top of it, there's always the chance for
- 4 incineration on that. In fact, we don't have many
- 5 products -- asphalt itself will burn when it's done that
- 6 way.
- 7 BOARD MEMBER PEACE: My only comment is it's
- 8 going to be \$10 a tire. The waste tire track for schools,
- 9 you said it could be \$2 a tire and up. You say one of the
- 10 reasons you want to do this is you'd be using less
- 11 herbicides. If we took this money and put in more tire
- 12 tracks for the schools, they'll be using less herbicides.
- 13 They'll be using less things that the kids won't be
- 14 playing on.
- 15 You say about safety -- I've seen how the tracks
- 16 and the soccer fields and the football fields and stuff at
- 17 school are so pitted with holes and bad grass the kids are
- 18 breaking their ankles and stuff playing on it. I guess
- 19 it's just my thought that I would rather see this money
- 20 goes to more -- since we're using as many tires, if not
- 21 more, in a tire track with the same account of money. But
- 22 I guess it's just my thought. I think I would rather see
- 23 more of that money going to tire tracks and fields for
- 24 kids than for black, green, or red rubber mats along the
- 25 highways. That's --

- 1 DEPUTY DIRECTOR LEE: Ms. Peace, one final
- 2 comment on that. In our opinion, it unlikely that
- 3 building significantly more tracks is really going to
- 4 change our tire diversion numbers significantly. We're
- 5 looking for areas --
- 6 BOARD MEMBER PEACE: It is going to be more RAC.
- 7 DEPUTY DIRECTOR LEE: Most definitely. It's
- 8 going to be the big ticket items we're going to have to
- 9 move on that.
- 10 And again, one of the reasons why we still want
- 11 to encourage the Board's support for this particular
- 12 project is because it's one of those uses of a molded
- 13 rubber product that has the potential, you know, for being
- 14 a much wider spread use. You know, the use of the stuff
- 15 on track is something that's well-established, but again,
- 16 you can only build so many of those.
- 17 The thing -- this project with Caltrans has a
- 18 much bigger potential. Our long-term goal is to
- 19 significantly increase our diversion rate. And we're
- 20 going to need more things than just building more tracks
- 21 in order for that diversion number to go up. It's going
- 22 to require RAC. It's going to require civil engineering.
- 23 It's going to require products like these weed abatement
- 24 mats for us to get the job done.
- 25 CHAIRPERSON MOULTON-PATTERSON: Thank you very

- 1 much for being here to answer our questions.
- 2 Did you have a question or comment?
- 3 BOARD MEMBER PAPARIAN: Just a quick comment,
- 4 Madam Chair.
- I mean, I appreciate Mr. Tykins' willingness to
- 6 work with us on trying to look at some of these products.
- 7 So my comment is more generally about Caltrans, which you
- 8 may not have much responsibility for. But I share some of
- 9 Ms. Peace's concerns, that there's been a willingness to
- 10 work with us at times when there's money available for the
- 11 project, and then some of the interest has died off when
- 12 we haven't had the money.
- I think when we -- Caltrans, I know, prides
- 14 itself being the international leader in the field of
- 15 transportation highways. But I know that other states,
- 16 Massachusetts, on tire-derived products, South Carolina,
- 17 and Arizona on RAC, and there's some other examples out
- 18 there as well, have kind of leaped ahead of Caltrans a
- 19 little bit in the use of recycled tires. And I think that
- 20 perhaps when we get the new Caltrans director -- I
- 21 certainly would love to work with the staff to sit down
- 22 with them and perhaps with the Business, Transportation,
- 23 Housing Secretary, Sunne McPeak, the newly appointed
- 24 secretary over there. And I know that Secretary Terry
- 25 Tamminen of CalEPA has an interest in some of the RAC

- 1 issues well. I think if we all get together and try to
- 2 come up with some mutually-agreeable commitments to really
- 3 further the use of RAC and recycled tire product, I think
- 4 would be beneficial for everybody. So with that if
- 5 there's --
- 6 CHAIRPERSON MOULTON-PATTERSON: I just have -- do
- 7 you have any inside information on when a Director is
- 8 going to be appointed?
- 9 MR. TYKINS: I would I did. You're probably
- 10 better politically connected than I am.
- 11 Let me just throw out some numbers just to give
- 12 you an idea what the potential may be is for the rubber
- 13 mat. Over the next four years, Caltrans is probably doing
- 14 approximately, you know, 1,000 miles of median road
- 15 barrier, guardrail. With that, let's say that 10 percent
- 16 of it we use the rubber mat as a structural control.
- 17 That, in itself, based on what our estimates were for this
- 18 grant, would use up about 750,000 tires for those projects
- 19 alone.
- 20 And you're looking at this \$300,000 grant is
- 21 about what we would spend on each project. Once we had it
- 22 out there, probably somewhere in the neighborhood of 2- to
- 23 \$300,000 just on the structural vegetation controls. So
- 24 it is a significant use of tires.
- 25 And it also involves the manufacturing processes,

- 1 which we'd like to see greater competition in. So we're
- 2 trying to encourage products that do that also. This is
- 3 just the tip of the iceberg for us as far as recycled
- 4 rubber product, which we also use that uses coke bottles,
- 5 plastic bottles, or using rubber crumb in a product we
- 6 call crumb krete, which is a shot-krete type product also
- 7 that do the veg control.
- 8 CHAIRPERSON MOULTON-PATTERSON: We really
- 9 appreciate you being here and having this dialog.
- 10 Mr. Paparian.
- 11 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- 12 There's two resolutions. Should I move them separately or
- 13 together?
- 14 CHAIRPERSON MOULTON-PATTERSON: Together. I
- 15 think as long as you say both numbers.
- 16 BOARD MEMBER PAPARIAN: I'm moving Resolutions
- 17 2004-64, related to the Scope of Work for the Development
- 18 and Testing of Roadside Products made from California
- 19 Waste Tires, and 2004-65, which is the interagency
- 20 agreement with Caltrans on the same subject.
- 21 CHAIRPERSON MOULTON-PATTERSON: Thank you. I'll
- 22 go ahead and second both of those.
- Would you please call the roll. That's
- 24 Resolution 2004-64 and 2004-65.
- 25 SECRETARY WADDELL: Paparian?

- 1 BOARD MEMBER PAPARIAN: Aye.
- 2 SECRETARY WADDELL: Peace?
- BOARD MEMBER PEACE: Before I vote for this, I
- 4 want to make sure that there's something in that
- 5 Resolution that specifically says we're going to get
- 6 follow-up information on this in one year, three years,
- 7 five years, we get follow-up information on how this
- 8 works.
- 9 SPECIAL WASTE DIVISION SUPERVISOR DELMAGE: I'll
- 10 have it added to the scope of work in the Resolution.
- 11 BOARD MEMBER PEACE: Is there any way to add that
- 12 if they find out that this does work in the next several
- 13 years, we have a commitment from Caltrans to do this on
- 14 their own?
- 15 MR. TYKINS: Yes. My commitment would be is if
- 16 we can make it cost effective, it's in our best interest
- 17 to do it. If it's not cost effective, if that's what we
- 18 find out from this grant, or if that's what we find out
- 19 two, three, four, five years down the road, it's actually
- 20 my hope that we end up with a better, higher use for the
- 21 crumb rubber that makes my product not very cost effective
- 22 to use it for mat. It's still going to have to be able to
- 23 compete, unless there's outside forces that require me to
- 24 use recycled rubber in lieu of some other recycled product
- 25 or some other type of structural control.

- 1 BOARD MEMBER PEACE: I think it's already been
- 2 proven that RAC is cost effective. Maybe not in the first
- 3 year, but when you look at it over five, ten years and
- 4 it's cost effective, and Caltrans is still fighting us
- 5 using that.
- 6 MR. TYKINS: I would recommend a whole separate
- 7 discussion on the benefits of RAC.
- 8 BOARD MEMBER PEACE: You'll make sure that is
- 9 added in the Resolution that we get some follow up?
- 10 BOARD MEMBER PAPARIAN: I think, Madam Chair,
- 11 what we just did is we amended the motion. We're having
- 12 some additions to the scope of work based on the
- 13 conversation between Mr. Delmage and Ms. Peace. That's
- 14 fine with me, as the maker of the motion. But to keep it
- 15 clean, we probably have to start this over again. I'll
- 16 move, with those changes, Resolutions 2004-64 and 2004-65.
- 17 CHAIRPERSON MOULTON-PATTERSON: I'll second with
- 18 the changes. Please start the roll over again.
- 19 SECRETARY WADDELL: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 21 SECRETARY WADDELL: Peace?
- 22 BOARD MEMBER PEACE: I'll reluctantly say aye.
- 23 SECRETARY WADDELL: Washington?
- 24 BOARD MEMBER WASHINGTON: Aye.
- 25 SECRETARY WADDELL: Moulton-Patterson?

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             CHAIRPERSON MOULTON-PATTERSON: Aye. That
 2 concludes our meeting.
 3
             (Thereupon the California Integrated Waste
             Management Board, Board of Administration
 4
 5
             adjourned at 2:16 p.m.)
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1	CERTIFICATE OF REPORTER
2	I, TIFFANY C. KRAFT, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing hearing was reported in shorthand by me,
7	Tiffany C. Kraft, a Certified Shorthand Reporter of the
8	State of California, and thereafter transcribed into
9	typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said hearing nor in any
12	way interested in the outcome of said hearing.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 30th day of March, 2004.
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22	TIFFANY C. KRAFT, CSR, RPR
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